The City Council of the City of Charlotte, North Carolina, met in regular session on Monday, January 31, 1977, at 3:00 o'clock p.m., in the Council Chamber, City Hall, with Mayor John M. Belk presiding, and Councilmembers Betty Chafin, Louis M. Davis, Harvey B. Gantt, Pat Locke, James B. Whittington, Neil C. Williams and Joe D. Withrow present.

ABSENT: None.

INVOCATION.

The invocation was given by Reverend Marcus B. Prince III, Minister of Quail Hollow Presbyterian Church.

MINUTES OF JANUARY 17, 1977 APPROVED AS CORRECTED.

Motion was made by Councilman Whittington, and seconded by Councilwoman to approve the Minutes of the Council Meeting on Monday, January 17, 1977, with the following correction:

Minute Book 64 - Page 419:

Petition No. 76-66, Section 8, on the vote change Councilwoman Chafin's "yea" vote to "nay."

The vote was taken on the motion, and carried unanimously.

AWARDS RECEIVED BY TRANSIT SYSTEM OF CHARLOTTE, PRESENTED.

Mr. Mike Kidd, Transit Planner, presented the four, First Place Awards received by the Charlotte Transit System in the Third District ADDY Competition - in North Carolina, South Carolina and Virginia. They are for Best Black and White Newspaper Full Page, Best Radio Spot, 30 seconds or less, Best Outdoor Advertising, Best Transit Advertising, and received award for best runnerup in Best Overall Advertising Campaign in the local area.

HEARING ON THE REDEVELOPMENT PLAN FOR THE FIVE POINTS COMMUNITY DEVELOPMENT TARGET AREA.

The scheduled public hearing was held.

Council was advised the Plan had been prepared in conjunction with other City Departments and neighborhood residents.

Mr. Vernon Sawyer, Director of Community Development, stated they are holding a public hearing today on a Plan that has been advertised in the local newspapers two weeks, as required by Law, and the ad stated that the Plan was on display here in City Hall and also in the Community Development Office in the Cameron Brown Building.

He stated the Plan had been prepared by his staff and had the involvement of citizens in the area through at least seven neighborhood meetings and planning sessions since last January. That they have employed a full time staff member to work with and represent the citizens during the planning and plan implementation process. That this staff member is to provide the direct means of communication between the citizens of the area and the Community Development Department.

Mr. Sawyer stated he would like to briefly review the Redevelopment Plan and call Council's attention to the fact the the Redevelopment Plan is also the Community Development Plan and then answer any questions Councilmembers might have. Councilmembers can follow along with their copies of the Plan. That he will briefly flip the pages and outline it.

Councilman Whittington stated if there are three areas in Charlotte which they could do something about under this program, they would be, in his opinion, Cherry, Third Ward and Five Points. That if we are going to take all of the people in those three areas and move them out, then this program is dead wrong.

Mayor Belk stated he was highly impressed with Mr. McIntyre's statistics and projections and would like to have a meeting set up with Council to hear how accurate these figures were back in the 1960's and 1970's so Council could be enlightened on how accurate these predictions are on neighborhoods. That these figures were of the whole City of Charlotte and within a ten-year period, they were only off about 100 houses. He would recommend that Mr. Burkhalter bring this information before Council - this is a fantastic study of the whole City of Charlotte.

Ms. T. E. McKinney stated that in 1968, by eminent domain, she had to sell her lovely home on Douglas Street which is now a part of Highway I-77. Even with the emotional effect of having looked forward to her grandchildren coming back and playing in the back yard, the beautiful shrubbery, shelter, etc., she still had to go. For persons living on that beautiful street, the amount the City gave to reimburse them was only a drop in the bucket. It has been fourteen years ago and she knows what she is talking about when she says that the pittance given to the people on that street is still being supplemented with borrowed money. She feels that many persons will not be able to get homes again - anything comparable to what they had.

PETITION NO. 76-64 BY PEGGY L. THEVOAS, ET AL, FOR A CHANGE IN ZONING FROM R-6MF TO 0-6 OF PROPERTY ON THE NORTH SIDE OF SEVENTH STREET, FROM THE INTERSECTION OF SEVENTH STREET AND FIFTH STREET, NORTHWEST ABOUT 1,045 FEET TOWARD THE INTERSECTION OF SEVENTH STREET AND WEDDINGTON AVENUE; AND PROPERTY FRONTING ON THE SOUTH SIDE OF SEVENTH STREET NORTHWEST TO ABOUT 150 FEET EAST OF LAUREL AVENUE, DENIED.

Council was advised that a protest petition was filed against the subject zoning petition and was sufficient to invoke the 3/4 Rule requiring six affirmative votes of the Mayor and City Council in order to rezone the property, and that in their meeting on December 20, 1976, the petition was returned to the Planning Commission by Council for further consideration. That the Planning Commission now reaffirms its recommendation to deny the petition.

Councilwoman Chafin moved the petition be denied as recommended by the Planning Commission. The motion was seconded by Councilman Gantt.

Councilman Whittington made a substitute motion that the zoning petition be approved, which motion was seconded by Councilman Davis for discussion.

Councilman Whittington stated he feels this decision is unjust because if you start near Fifth Street, at Laurel Avenue, beginning with Firemen's Hall, and head east all the way to Idlewild Road, about 95 percent of all this property is commercial. What is not commercial is industrial; there are very few residences left there on the north side of Seventh Street, but that too, is zoned commercial. If you head west from Pecan Avenue, back to Seventh Street, and all the way back to North Tryon Street, that property too, is commercial, or multi-family, but it is both. He stated he does not question the validity of the Planning Commission's recommendation based on what is good zoning, but the thing that he feels is unjust about it is that most of these people who live in this three block area have lived there all of their lives and they have now reached an age in life where they are alone; they are without families and they have nowhere to go - that what they are trying to do is stay where they are and upgrade their property to office/institution. There is no one who can say if someone sold their property for an office, and a doctor developed it, that they would stay there, but look at Dr. Tillett's and Dr. Link's offices and look at the Seventh Day Adventists' office/institution along there; there are three beauty salons which have been there all this time in this area; there are two or three day care centers through there. That here are a group of people that are caught up in an arterial road that at one time was Highway 74, running from Wilmington on the coast to the mountains on the west. That they are left there on an arterial street and this nearly

three-block area is all that is left in this predicament. For that reason he is going to vote in favor of the people who asked for the zoning change and against the recommendation of the Planning Commission.

Councilman Withrow stated this same thing came up when Council rezoned the old Firemen's Hall. Councilman Whittington stated this section is different from most any other section you can get involved in.

Councilman Davis stated in answer to what Councilman Withrow said about rezoning Firemen's Hall, the City owns that property and controls the use of it - in other words, they have ownership rights. That this property is already zoned R-6MF which is a very dense form of multi-family - if it were zoned single family residential, he would be more inclined to grant a change to multi-family with office, but he cannot quite understand the distinction between this arterial road and Monroe Road or Woodlawn Road where it is zoned single family.

Councilman Whittington stated the reason he would disagree with Councilman Davis' statement is because Woodlawn Road is all residential from Park Road to South Boulevard with the exception of a service station between Scaley-bark and South Boulevard; the apartment house on the left side of Woodlawn, just off Park Road; and the three single family residences at the corner of Park Road and Woodlawn, belonging to the podiatrist, which the majority of this Council zoned office last year.

The vote was taken on the substitute motion, and failed by the following:

YEA: Councilman Whittington.

NAYS: Councilmembers Chafin, Davis, Gantt, Locke, Williams and Withrow.

The vote was taken on the original motion to deny subject zoning petition, and carried by the following vote:

YEAS: Councilmembers Chafin, Davis, Gantt, Locke, Williams and Withrow.

NAY: Councilman Whittington.

MOTION TO CONSIDER A NON-AGENDA ITEM.

The City Manager asked if Council would like to consider the emergency energy plan as prepared by the Community Development Department at this point. That it will require a motion of Council to place it on the agenda at this time.

Motion was made by Councilwoman Locke, seconded by Councilwoman Chafin, and unanimously carried to consider the energy crisis plan at this time.

CONTRACT WITH FAMILY HOUSING SERVICES, INC. TO PROVIDE ASSISTANCE TO TARGET AREA FAMILIES IN ENERGY CRISIS, AUTHORIZED.

Mr. Vernon Sawyer, Director of Community Development, stated they have been very concerned, from news reports and first hand knowledge secured by the Neighborhood Relations people working in the target areas, especially the West Morehead area, about the very severe effects of the cold wave we are experiencing. That through the Social Services contract agencies, Mr. Joe Michie and Mr. Wayne Jones of his staff have prepared a proposal which they will explain to Council and make a recommendation.

Mr. Wayne Jones stated they have been providing some emergency assistance during the severe cold weather and have done as much as they could on their own. That last Thursday theyCD contractors met and determined that they would like to try to do something collectively - in a cooperative way - to try to help some of the community's residents with these problems. He stated that a sub-committee of the contractors then got together and determined that the program should be contracted to the Homeowner's Counseling Service, now Family Services Inc., to provide this service; that it is all explained in the contract, copies of which the Councilmembers now have before them.

He stated the boundaries of the Five Points Area are on the east, the Interstate 77, on the north, Brookshire Freeway, over to a point in the vicinity of the Crestview Community and behind the property, fronting on Crestview Drive, then, it works its way around behind other property, fronting on Seldon Drive to Trade Street and Trade Street is the western and southern boundary, generally speaking.

The Five Points Community Area is predominately a residential area. It is residential in character; it is determined by the Planning Commission to be a Redevelopment Area and it was certified by the Community Development Study on August 3, 1976 by the Planning Commission. That Study also pointed out that at least two areas- the first bounded by Fifth Street, Frazier, Martin Street, and another one bounded by Mill, Beatties Ford Road, Solomon be considered rehabilitation areas. He stated they followed that recommendation included in the Planning Commission Study and those are included in this Plan.

Mr. Sawyer stated they have set forth Redevelopment Objectives and the goal is to remove conditions which have either contributed to, created or perpetuated the decline of the redevelopment area and to provide physical improvements and social services to insure that the long term maintenance of this area, as a sound residential community, will take place.

He stated they have made certain specific provisions and actions set forth which are necessary to achieve these objectives. The first is to remove the internal physical and social decline and eliminate the external adverse influences which threaten the area. In doing this, they will spot-clear parcels which contain structures that prove to be beyond any feasible means of rehabilitation; and will be rehabilitating residential structures where improvements are found to be economically feasible; they will extend one major improvement which is to extend French Street through the project area from Beatties Ford Road to give a better connection to the Crestview Community, tie in with Mattoon Street and Crestview; they will extend French Street where it presently comes into Beatties Ford Road, up through an area that will tie in to an intersection of Mattoon Street, at this point, and will really be an extension of Crestview.

Mr. Sawyer stated this area is very congested at the present time as a result of church traffic, other traffic, just the normal flow of traffic through there. This will be a considerable improvement and one that the residents of the area have called to our attention and want very much.

They will be preventing additional and improper land use mixes by proper zoning changes; separating industrial and commercial traffic when feasible from neighborhood residential traffic. This is true especially in the area where the steel mill, a big laundry and a city installation is located; clearing selected areas within the project; revising street patterns; separating incompatible land uses; providing adequate re-use parcels for residential development and the expansion of Johnson C. Smith University Campus. Johnson C. Smith University is a major installation in the area, and almost dominates the area and this Plan recognizes its plans for future expansion and development.

They also intend to provide adequate street and storm drainage improvements and standard public and private utilities and the development of a park and recreational facilities to better serve the redevelopment area residents; the park is located along this section. There is no other park installation in that section that really serves these area residents.

The redevelopment plan is designed to rehabilitate and serve wherever these actions are found to be feasible. But the redevelopment plan also provides for acquisition of land, clearance, redevelopment of structures that are beyond any reasonable means of rehabilitation. Redevelopment land cleared by the program will be used primarily for residential and public uses and possible expansion of Johnson C. Smith University, and so on.

They have the land use plan, land use provisions, standards of population densities land coverage and building requirements. They find that in order to achieve the objectives of the Plan, redevelopment and use of the land in the area will be made subject to the requirements and restrictions specified in this section and other sections of the Plan and this includes a residential usage, multi-family, and also includes commercial, neighborhood business, general business - it has some industrial uses, one small office section, which already exists. That each

of these uses has its own special controls regarding parking, setbacks, sideyards, and those sorts of things.

Mr. Sawyer pointed out that on Page 18 of the Plan, it sets forth General Regulations and Controls. That these General Regulations and Controls relate to a number of things including signs. Signs are controlled in all zoning districts. The General Regulations and Controls relate to obstructions - obstructions to visions at street intersections, easements, nuisances, temporary structures, the interference with traffic flow, exceptions to the height limitations, buffer strips, sanitary and waste refuse storage and air conditioning equipment, property maintenance, surface treatment of off street parking and loading areas, noise abatement, sediment control, landscaping treatment, grading, adequate off-street parking. Adequate off-street parking will be provided for all the permitted uses; off street loading and unloading space, site design and landscaping. The City will require approval of all plans for development of the land in the area. He stated this is the end of the General Regulations and Controls for the area.

The period of duration of these provisions is 20 years and will become effective immediately upon approval of the Plan and will expire January 1, 1996. There are certain provisions of the Plan which do not apply to property not to be acquired, unless the use of the land structures existing at the time of the adoption of this Plan but not in conforming with its provisions, it is either enlarged, expanded or combined with project lands to be disposed of through the Community Development Department.

They provide no variations from the provisions and requirements and permit none, with one exception, and that is that any portion of a public right of way, which is located on the redevelopment area boundaries and which through the redevelopment action is closed and by the closing, reverts to an adjoining property owner outside the redevelopment area, and that portion of that property that reverts to an owner outside, will not be subject to all these controls in the City. That is the usual provisions, but all of the property within the project boundary will be subject to them. They make certain proposals for street changes, and on major street changes, there will be resurfacing and minor street work done which will include portions and extensions of Campus Street.

That Solomon Street is now offset at this intersection with Mill Street and that will be realigned; Trade Street at this point will be closed and dead-ended; a cul-de-sac turn-around will be provided there. The traffic that now comes into the intersection of Rozzells Ferry Road, Beatties Ford Road and Fifth Street will come in on Rozzells Ferry Road. Also State Street comes into that intersection and will be closed off; it is outside of the project boundary and will be one of the improvements for the area; Martin Street and Summit Avenue which go through the area at the present time, will be terminated at one point and access will be provided to

Elmwood Cemetery through a street provided there. He pointed out Mint Street, which is another small street that will receive an improvement and also Andrill Terrace will be re-routed, dead-ended and will serve to provide access to the property and what may be the future and rear entrance of Johnson C. Smith University. That those are the major street improvements.

Mr. Sawyer stated they have certain redevelopment proposals and identified the land which will be acquired from a map. That the first year, which is the current year we are in, some small amount of land will be acquired, and the acquisition of that land will provide right of way for French Street and a few other parcels in the vicinity which are minor. He stated next year an additional amount of land will be acquired in the area.

He stated the reason they are only acquiring a small amount of land this year and next year is because they do not have the money in the budget; that the money which Council has provided for in the budget will occur in the year 1979. They have already provided additional money in 1980 and 1981 and that would include the major portion of the property designated for acquisition; it is around the University and also falls within the areas with the worst housing.

Mr. Sawyer stated in the other areas that have no pattern are properties not to be acquired except in minor instances where they cannot meet the Code and further exmination revealed that it is in worst condition than it appeared or was not feasible, or was just an easement where they had not quite forseen all the property needed for a right of way. But they will be minor, beyond those areas which have been designated.

Councilman Gantt asked if they have a projected cost of what the acquisition is likely to be and Mr. Sawyer replied yes, and he intends to cover that in the budget.

Mr. Sawyer stated they have conditions for the acquisition of property that is not designated for acquisition and some of that may be necessary in order to achieve all of the objectives but it is intended to be minor; they have set forth conditions under which property proposed for acquisition might not be acquired; in other words, some of these properties might not be acquired, but they will include meeting all of the following conditions: (1) the exemption of the land will not require in the land use plan or the street plan for the redevelopment area or the exemption will not adversely affect the use and/or disposition of the adjoining parcels that are to be acquired by the City; or the owner of the parcel agrees to eliminate any non-conforming use on the parcel; to use the land and structure in accordance with the provisions of the plan and to acquire any additional land in order to conform to the plan - these are generally the reasons why they could exempt the property from acquisition. That rehabilitation is one of the major objectives of the plan, even though the entire Five Points Area has been certified as a Redevelopment Area, so that all of the properties within the areas that have not been designated for acquisition will be brought into compliance with the rehabilitation standards that are included in this Plan.

He pointed out the existing Codes and Ordinances - Housing Code, Zoning Ordinance, Subdivision Ordinance, Health Codes and all Codes in the City and County are the ones for the standards which have been included as the desired rehabilitation standards. In addition to that, they have attached standards to the plan that set forth certain things that legally should be done and they will lend money in order to do these things, however, they are not required to meet the minimum code. These things, they hope, will get done by persuasion, by cooperation with the property owner and using the inducement of the low interest rate money and they will improve the property and improve the neighborhood.

Mr. Sawyer stated non-residential rehabilitation of structures will be assumed that those structures not be acquired, that are non-residential in nature, currently meet the standards and therefore will require no further rehabilitation or if they do, the applicable code and ordinance will take care of it. They have set forth the redeveloper obligations and other instruments to be used in the disposition of the land.

Mr. Sawyer stated the relocation plan is most important and the acquisition schedule for the program years 1976 and 1977 will require the displacement of only 15 families and individuals, however, the total displacement when you put it all together in later years (1979, 1980 and 1981) will require the displacement of 221 families and individuals, two businesses, one industry and one church. That during these years, the later years, they anticipate some competing demand from the Cherry Target Area, Third Ward, West Morehead and Southside Park.

They expect ten from Cherry, families and individuals, 55 from Third Ward, 70 from West Morehead and 18 from Southside; put that together with the 205 that will be left after these are relocated this year and next and we will have 358 families and individuals over the three year period - this is beginning the years 1979, 1980 and 1981. They have provided a budget for all of those families and individuals in the amount of \$464,000. They have a relocation housing resources plan for these estimated 358 families and individuals where they expect to use the 236 Housing Program, the Section 8 Existing and New Construction Programs. From the 236 they anticipate certain turnover in Orchard Park, Booth Gardens, and the Green Haven Project which they fully expect to be developed in

the Greenville Urban Renewal Project and will be ready for occupancy at that time but they are not including the total number of units in assuming a ten percent annual turnover. That this would be a total while 250 units and the ten percent turnover would be 25 units per year or 75 over a three year period. In Section 8 existing, they have received 175 initial allocations and also expect to use only the ten percent turnover in that to occur annually and that will give them 17 units per year, or 51 over the three year period. The Housing Authority has under construction 344 units for the elderly to be completed in 1978 and 1979; Scattered Site Housing for families, 172 units; and there again, they are assuming only an annual ten percent turnover and that would give them 52 units per year, or a total of 156.

That the greatest number will be in the Existing Conventional Public Housing Program, other federally-assisted housing and private sales and rentals; that all three of these together, will produce about 303 units per year, that is 2,409 over the three year period, when you sum those up, the number of available units are 2,691 - from all sources for the 358 families. That at this time, assuming the Federal District Court accepts their proposals for First Ward, that will be settled. It was the particular plan for a particular project and will not be involved in this relocation at all.

Councilman Gantt asked the net amount of relocation required for Five Points? Mr. Sawyer replied 221 families and individuals.

Councilman Gantt asked if this will be competing with the additional amount of other people from the other Community Development areas. Mr. Sawyer replied there would be a total of 358 in the last three years, beginning in 1979.

Councilman Gantt asked if the requirements there in no way conflict with the total court settlement of the First Ward situation; that he is not counting any of the units we propose using in First Ward? Mr. Sawyer replied no. Councilman Gantt asked what is meant by "turnover rate" and "Section 8 Housing"; is it the moving out or the vacancy that will occur? Mr. Sawyer replied that is correct, they have had no experience with that. They are assuming that that turnover rate might be comparable to other turnover rates that they have had experience with and that is an overall of about ten percent - it could be more or less.

Councilman Gantt asked when the total number of units would be available? Mr. Sawyer replied 2,690 over the three year period; this is not set forth in Council's redevelopment plan which was sent out to them but it is included in the Community Development and Redevelopment Plans which are on display, and pointed out the Plan and Binder which are on display in the office of the Community Development Department.

Councilman Gantt requested Mr. Sawyer to give Council copies of the forms that set forth both the families to be displaced and the housing resources to be available.

Councilman Whittington requested Mr. Sawyer to go back to the 358 figure he used. Mr. Sawyer replied many of the families in these projects will already have been relocated by that time, by 1979, that is the remaining competing demand that we will be dealing with.

He stated they have proposed zoning changes which are illustrated on a map; there are no major zoning changes in the text of the zoning ordinance being proposed. The largest change is in the B-2 district to R-6MF. He pointed out on a map the changes from either a B-1 or a B-2 to R-6MF - this is the major zoning change.

Mr. Sawyer as far as the budget, the estimated cost and the method of financing - for the first three years, 1976-77-78, Council has already allocated to the Five Points Project, \$716,000; last year in the three year plan; in 1979, Council allocated another \$1,982,400, which gives them \$2,698,400 to date. They are proposing a total budget of \$6,098,700; that Council can see that anticipates other allocations of money to Five Points - this year for 1980 and next year for 1981 - these are the two years which Council

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will allocate money for those two future years. That will leave \$3,400,000 more dollars to be allocated to accomplish all of these proposals here to-day, if approved by Council. Last year, Council allocated \$1,982,000; and if Council allocates \$1.7 million each year, next year and the next year, that will provide the \$3.4 million that will be necessary and that is one of their proposals. He stated he wanted to call this fact to Council's attention - that this budget does anticipate further allocation to those future years.

He stated he would like to point out the major features of this Plan; they propose major acquisition of land - that involves relocation, the relocation of 221 families and individuals; it anticipates that the Johnson C. Smith University will expand its campus and utilize some of this land and they have a request from the University in writing, signed by the Chairman of the Board of Trustees, indicating an interest in that land. Mainly, the land that is to be acquired is the land they have indicated they might want - they have indicated this land might go for residential use. However, at the time it is for sale, he would think they would give the University the first choice.

That they propose to acquire a substantial amount of open space to be utilized for a park in this area. Then a substantial allocation of funds in the years 1980 and 1981. These are the major proposals and he wanted to call their attention to this.

Councilman Williams asked if Congress has funded the part he is talking about? Mr. Sawyer replied not for years 1980 and 1981; however, the Congress has approved a Bill that anticipates those funds, but the appropriation bills themselves have not been passed.

Reverend George Battle stated when they were talking about eliminating one church in that area, he became very concerned. They were addressed on the Plan but to his knowledge, this is the first time he has heard about 221 people being displaced. That when you start talking about moving that many people, you just as well do away with the community. That he must be fair and went over all the plans and knew some relocation was involved, but 221 families out of Five Points would be more or less like One Point.

He stated he is really concerned because most of the people in Five Points are older Americans and to move these people from their homes and surroundings to be relocated in other areas of the city - that he does not know if this would help the situation or worsen it. He would hope that within these plans somehow, someway, something could be done to land that will not be involved in the development as it is now but try to find ways to keep these senior citizens in their homes. He stated he did a survey which does not tally with the census survey which he read very carefully. This survey showed the average median income in the Five Points Area as \$5,500 and that is not true.

Mr. Sawyer stated his survey showed that to be the average income, too. Reverend Battle replied it is not the case, not within the boundaries of the Five Points community; his survey came to about \$3,800 average income and they knocked on doors in every house in the area and that is how they got this program up that CD is working with now and CD is providing the funds for. That the median education standard in the community is wrong about the sixth or seventh grade, the census indicated that it was somewhere around eighth or ninth.

Rev. Battle stated when we start talking about this kind of development within a community - displacing 221 families - we are really talking about destroying a community. This community happens to be one of the most influential black communities in the City of Charlotte at one time. They want to preserve their university there and they also want to preserve the homes in the area if possible. They realize there are homes in that area that must give way to the development of better life for the entire community, but he just cannot in good faith lead this organization, realizing he was thinking about 20 families, but 221 families, he just cannot see how that would leave a vital community. He is here to say that the CD staff people came out and discussed this plan with them any number of times and they were in support of it but he does not know how it is going to be with 221 families being displaced or being moved because when you start moving people all over the City

to various projects, the City trying to develop new lifestyles as things are mow, it is almost incredible and it scares him. That this is his concern but he is just one individual who happens to be treasurer of that organization and they have other members here today. He stated he could assure the Mayor and Council that he would be less than honest with them to tell them the community will accept this without protest because they had a meeting last evening with about 100 people there from the community, at a community organization meeting, and they were in hopes they could come before them and say they were totally behind these plans - but there is no way he can say that the people will support this. He cannot support moving 221 people that he works with every day out of the community. He stated it looks good but it just will not work.

Mr. Sawyer stated first of all, the Planning Commission's Blight Study indicated that about 80 percent of the properties in the project area were blighted and in that regard their acquisition is proposed in the areas of the very worst housing. That the best housing, the other 20 percent, is to be preserved for rehabilitation; they have also proposed that multi-family houses be put back in the area on every available residential site. Mr. Sawyer asked Mr. Walter Phillips to give an estimate of the number of units that are involved on this acreage and Mr. Phillips replied, according to the certification as to the conditions, 90.5 percent of the residential properties are considered blighted and the total structures have about 82.6 percent blighted; that R-6MF housing would run about 10 to 14 units per acre on the land reserved for multi-family use down in the lower section; in the upper section, we are thinking about single-family units replacing those that were cleared out, in the neighborhood of 25 to 30 units. Mr. Sawyer stated this would probably be about a one-to-one replacement.

Mr. Phillips stated with respect to the conditions mentioned by Rev. Battle—the strong recommendations which they received in the meeting—which was attended in Rev. Battle's church, was to "Please get rid of the worst housing down on Frazier Street and Summit Street"; there is absolutely no way they can get rid of the worst housing without moving the people out. That he knows this is a bad situation but hopefully they can get more houses back in the area, but he just does not see how they can get rid of the bad environmental conditions without demolition of some of the worst houses. Hopefully they can conserve and rehabilitate most of the housing, but some of the housing along Frazier is just absolutely bad.

Rev. Battle stated they are aware there are some houses that need to go very badly, but his only concern, as one who has worked there and is from that community, is that he feels when we start talking about displacing 221 people, he feels somehow, someway a plan ought to be devised that only a portion of that number of people be moved at one time and then somewhere in that community - some alternative housing starts ought to be provided somewhere within the framework of the Five Points Organization. That he does not profess to know everything about this community but since he works there, he tries to keep up with it as best he can, but it seems somewhere along the line, they have made an error here.

He stated that somewhere on Frazier - all those houses there - they need to go so they will have open space in the areas where he is working and near his church; some of those houses could be demolished and some homes could be put up there; they have the mechanism to do it with, such as MOTION and other low-income housing could be put there to provide an alternative.

That they have discussed the energy crisis, in the community where he works, they have a family right now without any fuel at all, without even electricity or gas or anything - when you start talking about turning the heat down to 65°, they can have the heat on 80° and it will be 55° in the next room because you can walk in the house and look down at the ground - these people are doing all they are able to do and for us to come down and - that he knows this information is going to hit the papers and his office will be flooded, the people who have worked on this will be flooded and the Councilmen are going to be flooded when you start talking about displacing 221 people - you are talking about almost an entire community.

Ms. Sadie Jordan stated they did not do a door-to-door survey in the Five Points Area for several reasons. They did a structural survey and they estimated the number of families and individuals in that area. In the area

around Johnson C. Smith University they know there are a lot of students living in those structures - some of it is transient and some of it is permanent. In the area of Frazier and Summit, they estimated there were 205 structures in those two areas with an estimate count of structures only in the French Street widening of about 15 families, with an estimated total of 221. This estimate is based on the fact they can generally compute the number, especially if it is a duplex structure - and along Frazier and Summit are duplex structures - and individuals along both sides of the structures; that is a small area and a lot of people because of over-crowding conditions, etc. and that is why the number is so high.

Rev. Battle stated it is not unlikely to find in the Five Points Community three or four families living in one house.

Councilman Gantt stated we are all in sort of a dilemma because on the one hand we want to improve the quality of life of the very people Rev. Battle is concerned about. Maybe there is a way in which we can do that but not get into the wholesale clearance that occurred in Greenville, First Ward and other places. That he is concerned with wholesale clearance. That Council made a commitment to the people of this community that it would not do that kind of thing again. He would personally not want to be a part of any decision that this Council would make that would talk about that kind of wholesale clearance. He stated we have to understand that what essentially is said here is that of the 80 to 90 percent of the units that are blighted, there is the possibility of the need for relocating 221 families in that neighborhood and moving them to other locations. The other part of that is that there has to be sufficient housing in other places in the quantities which has been mentioned; this is equally important in his mind - that they look for a way within Five Points to begin to provide some of those 2,690 units in a much more aggressive manner than we have been able to do at this time. That it looks like in the next three or four years, we are going to need some help from the State, the Federal Government in terms of allowing us the opportunity to build housing or at least facilitate groups such as MOTION to build houses on a phase basis, so people have the option of moving right back into the neighborhood. That one of the things he has always objected to is that we clear the area but we do not have behind us the resources to rebuild in the very area where those people come from and that is something innovative that we might try here. He stated he is almost convinced that just about everyone on this Council is not going to go along with the idea of wholesale clearance of 221 families without sufficient resources in other places.

Dr. Wilbert Greenfield, President of Johnson C. Smith University, stated he knows that the University represents a large portion of that particular area, and at one time in the history of the area you could find quite a few home owners in that particular area, but many of them have moved out. That you will find there today quite a bit of that property is rental property and they have had a lot of people to move into that area who were not there fifteen or twenty years ago and certainly he endorsed the plan and he feels the plan will function and he certainly hopes it can be monitored so that nobody will have to be out of a home, but we can upgrade the entire community and provide better services within that community. That he is afraid sometimes for the institution, the protection of the institution, the security of the institution with respect to some of the things that are going on in that particular area as a result of the blighted condition of the houses. That quite a few years ago we had quite a few influential families living within the area and making it a beautiful area of the City of Charlotte.

Mrs. Wyonella McClain, 315 Dixon Street, stated she has lived in the Five Point area for over sixty years. That she hates to see the community torn up. That, as Rev. Battle has stated, they are all senior citizens and are on fixed incomes. There is nowhere a person can go when they are put out, and their church is right there. When they said they were going to move over 200 families - they might as well take the church if they are going to take that many families. There are only two churches there now - Mt. Carmel and Rev. Battle's church. She stated Mt. Carmel is leaving the first of April and that will leave only one church. She would hate to see a community torn up. She stated she knows some of the house are dilapidated, but they are just not in accord with all of those families going away. She would not know where to go if Johnson C. Smith University wanted her property.

Mr. Sawyer pointed out the location of Ms. McClain's home and the location of the two churches. He asked Ms. McClain if she is a member of Rev. Battle's church and she replied yes.

Ms. I. M. Jones stated she used to live right in the section that is being talked about; she was a victim of the old Brooklyn section and for that reason they had to move out. She is concerned that the community they are dealing with used to be one of the finest neighborhoods in the city. When they tore down Brooklyn, they moved the families anywhere they could go and it is not a good thing to do - it provided very fine housing for the Brooklyn families that had lived in such poor circumstances, but it was not well planned. It seemed the City did not take into consideration many, many things about neighborhoods.

She stated the reason she is here today is to ask them to consider this when they consider moving these families in Five Points - please place them in good neighborhoods. Please keep in mind that private enterprise can sometimes be very devastating in situations like this. That this is the old Biddleville Community, which was one of the finest in the city. She asked the "City Fathers" to keep this in mind and if they are going to upgrade the community, please keep it as close to what it was 15 or 20 years ago.

Councilman Whittington stated that, in response to some of the statements made here today, he would like for Rev. Battle and Dr. Greenfield to know, as far as he is concerned, he will not be a part of displacing 221 families or individuals from that area to somewhere else in town; that he would also want them to understand that when Mr. Gantt used the word "dilemma" a little earlier, the reason for this dilemma is that the people in Biddleville and the people in the Five Points area asked the previous Council to make this area a part of redevelopment—now a part of Community Development. To the lady who just talked about the Brooklyn community, he would say the courts and Community Development will not allow us to do what was done in Brooklyn anymore. That, as Councilman Gantt mentioned, he does not believe any member of this City Council will let the kind of mistakes made in First Ward and Greenville happen again. That it is the responsibilities of Council, Mr. Sawyer and his staff to see that, as we demolish the buildings, something has to go back up in very short order to take the place of that particular residence.

He stated he recalls one church on West Boulevard lost over 400 families within a six months' period because of the shifting of neighborhoods. That whose fault this is he does not know - perhaps it is everyone's fault, but he does not want this to happen again and he does not think Council will let it happen again.

Councilman Gantt stated he would hope Mr. Sawyer and his staff would take a very hard look at what appears to be a very nice kind of thing that they will put in there - the multi-family units. That they will really cover a substantially large area and he is not so sure but that this approach might produce the image of large projects again - we ought to be looking into smaller scale duplexes and other type units that have a lower density, particularly in that neighborhood. That it looks as though in this case, a large multi-family complex would cover from Trade Street all the way across to behind Johnson C. Smith; that he does not believe this is the kind of image we would like to see.

Councilman Whittington stated, based on what Mr. Sawyer said a few minutes ago, that the Planning Commission staff, on a "windshield" inspection of this area, said that 90.2 percent of these houses are blighted; that it would seem to him that if you took most any area of Charlotte and made such an inspection, you would come up with nearly the same results, unless it were one of the most affluent or newest neighborhoods in Charlotte. That what he is saying is maybe our criteria for rating property is too high; maybe we are looking for the unreal.

Mr. Sawyer stated the definition of "blight" is contained in the North Carolina Urban Redevelopment Law, and the law states it is the responsibility of the Planning Commission to study declining areas of the city and determine which are blighted and which are standard.

Councilman Whittington stated if there are three areas in Charlotte which they could do something about under this program, they would be, in his opinion, Cherry, Third Ward and Five Points. That if we are going to take all of the people in those three areas and move them out, then this program is dead wrong.

Mayor Belk stated he was highly impressed with Mr. McIntyre's statistics and projections and would like to have a meeting set up with Council to hear how accurate these figures were back in the 1960's and 1970's so Council could be enlightened on how accurate these predictions are on neighborhoods. That these figures were of the whole City of Charlotte and within a ten-year period, they were only off about 100 houses. He would recommend that Mr. Burkhalter bring this information before Council - this is a fantastic study of the whole City of Charlotte.

Ms. T. E. McKinney stated that in 1968, by eminent domain, she had to sell her lovely home on Douglas Street which is now a part of Highway I-77. Even with the emotional effect of having looked forward to her grandchildren coming back and playing in the back yard, the beautiful shrubbery, shelter, etc., she still had to go. For persons living on that beautiful street, the amount the City gave to reimburse them was only a drop in the bucket. It has been fourteen years ago and she knows what she is talking about when she says that the pittance given to the people on that street is still being supplemented with borrowed money. She feels that many persons will not be able to get homes again - anything comparable to what they had.

PETITION NO. 76-64 BY PEGGY L. THEVOAS, ET AL, FOR A CHANGE IN ZONING FROM R-6MF TO 0-6 OF PROPERTY ON THE NORTH SIDE OF SEVENTH STREET, FROM THE INTERSECTION OF SEVENTH STREET AND FIFTH STREET, NORTHWEST ABOUT 1,045 FEET TOWARD THE INTERSECTION OF SEVENTH STREET AND WEDDINGTON AVENUE; AND PROPERTY FRONTING ON THE SOUTH SIDE OF SEVENTH STREET NORTHWEST TO ABOUT 150 FEET EAST OF LAUREL AVENUE, DENIED.

Council was advised that a protest petition was filed against the subject zoning petition and was sufficient to invoke the 3/4 Rule requiring six affirmative votes of the Mayor and City Council in order to rezone the property, and that in their meeting on December 20, 1976, the petition was returned to the Planning Commission by Council for further consideration. That the Planning Commission now reaffirms its recommendation to deny the petition.

Councilwoman Chafin moved the petition be denied as recommended by the Planning Commission. The motion was seconded by Councilman Gantt.

Councilman Whittington made a substitute motion that the zoning petition be approved, which motion was seconded by Councilman Davis for discussion.

Councilman Whittington stated he feels this decision is unjust because if you start near Fifth Street, at Laurel Avenue, beginning with Firemen's Hall, and head east all the way to Idlewild Road, about 95 percent of all this property is commercial. What is not commercial is industrial; there are very few residences left there on the north side of Seventh Street, but that too, is zoned commercial. If you head west from Pecan Avenue, back to Seventh Street, and all the way back to North Tryon Street, that property too, is commercial, or multi-family, but it is both. He stated he does not question the validity of the Planning Commission's recommendation based on what is good zoning, but the thing that he feels is unjust about it is that most of these people who live in this three block area have lived there all of their lives and they have now reached an age in life where they are alone; they are without families and they have nowhere to go - that what they are trying to do is stay where they are and upgrade their property to office/institution. There is no one who can say if someone sold their property for an office, and a doctor developed it, that they would stay there, but look at Dr. Tillett's and Dr. Link's offices and look at the Seventh Day Adventists' office/institution along there; there are three beauty salons which have been there all this time in this area; there are two or three day care centers through there. here are a group of people that are caught up in an arterial road that at one time was Highway 74, running from Wilmington on the coast to the mountains on the west. That they are left there on an arterial street and this nearly

three-block area is all that is left in this predicament. For that reason he is going to vote in favor of the people who asked for the zoning change and against the recommendation of the Planning Commission.

Councilman Withrow stated this same thing came up when Council rezoned the old Firemen's Hall. Councilman Whittington stated this section is different from most any other section you can get involved in.

Councilman Davis stated in answer to what Councilman Withrow said about rezoning Firemen's Hall, the City owns that property and controls the use of it - in other words, they have ownership rights. That this property is already zoned R-6MF which is a very dense form of multi-family - if it were zoned single family residential, he would be more inclined to grant a change to multi-family with office, but he cannot quite understand the distinction between this arterial road and Monroe Road or Woodlawn Road where it is zoned single family.

Councilman Whittington stated the reason he would disagree with Councilman Davis' statement is because Woodlawn Road is all residential from Park Road to South Boulevard with the exception of a service station between Scaley-bark and South Boulevard; the apartment house on the left side of Woodlawn, just off Park Road; and the three single family residences at the corner of Park Road and Woodlawn, belonging to the podiatrist, which the majority of this Council zoned office last year.

The vote was taken on the substitute motion, and failed by the following:

YEA: Councilman Whittington.

NAYS: Councilmembers Chafin, Davis, Gantt, Locke, Williams and Withrow.

The vote was taken on the original motion to deny subject zoning petition, and carried by the following vote:

YEAS: Councilmembers Chafin, Davis, Gantt, Locke, Williams and Withrow.

NAY: Councilman Whittington.

MOTION TO CONSIDER A NON-AGENDA ITEM.

The City Manager asked if Council would like to consider the emergency energy plan as prepared by the Community Development Department at this point. That it will require a motion of Council to place it on the agenda at this time.

Motion was made by Councilwoman Locke, seconded by Councilwoman Chafin, and unanimously carried to consider the energy crisis plan at this time.

CONTRACT WITH FAMILY HOUSING SERVICES, INC. TO PROVIDE ASSISTANCE TO TARGET AREA FAMILIES IN ENERGY CRISIS, AUTHORIZED.

Mr. Vernon Sawyer, Director of Community Development, stated they have been very concerned, from news reports and first hand knowledge secured by the Neighborhood Relations people working in the target areas, especially the West Morehead area, about the very severe effects of the cold wave we are experiencing. That through the Social Services contract agencies, Mr. Joe Michie and Mr. Wayne Jones of his staff have prepared a proposal which they will explain to Council and make a recommendation.

Mr. Wayne Jones stated they have been providing some emergency assistance during the severe cold weather and have done as much as they could on their own. That last Thursday theyCD contractors met and determined that they would like to try to do something collectively - in a cooperative way - to try to help some of the community's residents with these problems. He stated that a sub-committee of the contractors then got together and determined that the program should be contracted to the Homeowner's Counseling Service, now Family Services Inc., to provide this service; that it is all explained in the contract, copies of which the Councilmembers now have before them.

The first is to do something about the complete lack of heat that many of the residents in the target areas have. This encompasses two things. First, to actually purchase the fuel for folks who have run out of any means of their own to be able to buy fuel, and then, if necessary, be able to deliver the fuel. By fuel, he is talking about oil and coal; that they hope they will not get into too much wood because it is bulky and does not provide that much heat over a long period of time. In addition to that, they also recognize the fact that there are many people now who may have money to buy fuel in small quantities but the oil companies do not like to sell oil in small quantities anymore. They would also like to be able to arrange for these folks to purchase their own fuel, and they could do that under this contract.

Mr. Jones stated all this is covered under the first objective of the program. That the objectives basically are talking about preserving life and property and the successful completion of the Community Development program.

The second part of the contract encompasses a winterizing program, providing weather stripping around doors, on a priority basis. There is a minimal cost for this - they have figured an average cost of \$15.00 per structure; the highest cost would be in providing a crew to perform the service which they feel is quite necessary.

The first priority would be to winterize the homes of those people for whom they have purchased fuel and whose homes are not minimally winterized against the infiltration of cold air; the second priority would be those CD residents for whom they have arranged the purchase of fuel; and the third priority would be those people who have not been assisted either by purchasing or arranging for them to purchase fuel but whose houses obviously need some winterizing. They see this as forestalling the possibility that these folks will run out of their own resources to buy their own oil because they are blowing half of it outside, and then consequently coming in and needing assistance in purchasing more oil.

Councilwoman Chafin moved approval of the contract for Emergency Energy Crisis Assistance, which motion was seconded by Counciwoman Locke, and carried unanimously.

CHANGE ORDER NO. 1 IN CONTRACT WITH T. A. SHERRILL CONSTRUCTION COMPANY FOR SITE PREPARATIONS FOR BLOCK 14, PARCEL 3, IN GREENVILLE URBAN RENEWAL AREA, APPROVED.

Upon motion of Councilman Gantt, seconded by Councilwoman Chafin, and unanimously carried, the subject Change Order No. 1 in contract with T. A. Sherrill Construction Company, was approved, for site preparations for Block 14, Parcel 3, in Greenville Urban Renewal Area, by adding \$48,580 to the contract price of \$1,169,899.50.

RESOLUTION PROVIDING FOR PUBLIC HEARING ON MONDAY, FEBRUARY 28, 1977 ON PETITION NOS. 77-5 and 77-6 FOR ZONING CHANGES, ADOPTED.

Councilwoman Locke moved adoption of subject resolution providing for a Public Hearing on Monday, February 28, 1977, at 2:30 o'clock p. m. on Petition Nos. 77-5 and 77-6 for zoning changes, which motion was seconded by Councilman Gantt, and carried unanimously.

The resolution is recorded in full in Resolutions Book 12, on Page 184.

RESOLUTION DECLARING AN INTENT TO CLOSE A PORTION OF NORTH COLLEGE STREET, BETWEEN EAST 29TH STREET AND EAST 30TH STREET AND CALLING A PUBLIC HEARING ON THE QUESTION ON MONDAY, FEBRUARY 28, 1977.

Motion was made by Councilman Gantt, seconded by Councilman Withrow, and carried unanimously, to adopt a Resolution declaring an intent to close a portion of North College Street, between East 29th Street and East 30th Street and calling a Public Hearing on the question on Monday, February 28, 1977.

The resolution is recorded in full in Resolutions Book 12, at Page 185.

PROPOSED ORDINANCE AMENDING CHAPTER 13 OF THE CITY CODE BY ADDING A SECTION RELATING TO THE REGULATION OF DRIVE-IN THEATER SCREENS TABLED.

A motion was made by Councilman Williams, and seconded by Councilman Whittington, that a proposed ordinance amending Chapter 13 of the City Code by adding a section relating to the regulation of Drive-In Theater screens, be tabled.

Councilman Williams stated the reason he made this motion is that Council requested that this amendment be drafted in order to regulate or control the involuntary exposure by persons to certain X-rated movies as they drive along. That the City Attorney, after researching the question, says that it cannot be justified entirely on that basis; it has to be justified on the basis of safety.

He stated he thinks everyone knows the main motivation behind this ordinance was to control the involuntary exposure more than it was to control the traffic flow. That after considering this and considering which of the movies might be offenders for the first reason, and based on the information he has received, if the offenders are outside the City's jurisdiction for the most part, he thinks they would be penalizing the innocent in order to get to one or two guilty perpetrators, and maybe not to even reach any of those in the City's jurisdiction.

Councilman Withrow stated some of the people involved had called him and indicated they could control this voluntarily.

Mr. Robert Schrader, representing South 29 Drive-In, stated he does not have a drive-in theater in Charlotte, so he is speaking basically as an interested citizen; that he feels this is something that would be unjust to those people who the proposed legislation would be trying to control. He stated that two theaters in the City which show adult films voluntarily control their theaters - they are blocked out and you cannot see the screens from the road. One of these two theaters, if it chose not to control it, the City could not do anything about because it is in the County. This action could quite possibly put the other theater out of business. He stated one of the owners (Mr. Howell, Queen Drive-In Theater) was called out of town because of a death in his family, but he gave him this information: He pays a tax base of \$396,000 and he pays a City/County license fee in excess of \$7,000. If he were forced to adjust his screen it would absolutely close his business. Mr. Schrader stated the other theaters in town do not play adult films so they would really be imposing an unjust law on these people.

Mr. Jim Tinney, representing ABC Southeastern Theaters, stated they own and operate the Thunderbird Drive-In on North Tryon Street. That one of the reasons they are concerned about the ordinance is that they would have to go in and put up a big fence, some 600 feet long, or they would have to put up a light every 20 feet. He understands the cost of putting up a single light pole is something like \$125. It would cost them a minimum of \$4,000 to light their screen. Their screen is about 800 - 1,000 feet off of the street and he cannot believe that this would be a safety hazard to any motorist who is thinking about his driving. So, what they are doing is putting all of the drive-ins in the same boat, whether they are a thousand feet

off the road or whether they are 200 feet off the road. He does not believe they should penalize a drive-in for a problem they are trying to get at when they are actually not part of the problem. He says this because he thinks if this ordinance is passed that probably every little town in North Carolina will pick it up. His company owns eleven other drive-ins and it would impose a hardship on them because they are in a business that is really not economically feasible to start with - they are not making money. That the land use of their drive-ins will eventually weed out most of the drive-ins anyway, but he does not want to hurry that situation.

Mr. Herman Stone, Vice President of Consolidated Theaters, stated on Monday, October 21, 1968 he appeared before Council for a joint meeting of the Charlotte City Council and the Planning Commission and they approved that day the construction on Freedom Drive of what is now the Viking I and II Drive-In; that it is a very deluxe drive-in theater. They do not play X-rated movies and they did take into consideration the location in which their screens were erected, but unfortunately, his company owns and operates many deluxe drive-ins throughout North and South Carolina and Virginia. If this proposed ordinance is adopted here today they would probably find themselves in trouble in many areas where they built theaters many years ago. It would be almost impossible to screen them out although they do not play X-rated film there. He requested they vote against this because he feels it is discriminatory because billboards and signs are erected to draw the motorist's attention and he does not feel their screens are any different.

Councilman Withrow stated he does not think Council had any intent to make a hardship on these people. A lot of people have called him because of his stand on pornography a year or so ago, and he believes they have accomplished some good in this meeting in that he believes the theaters themselves, if they go to showing X-rated movies, will control it and he thinks they need to give them this chance. Some of the people have stated that they do go to X-rated movies and that they themselves would put up lights to keep people from seeing these screens and he believes they will do this. He has no objection to tabling the issue.

The vote was taken on the motion and carried unanimously.

ORDINANCE NO. 433-X TRANSFERRING \$105,000 OF GENERAL REVENUE SHARING FUNDS WITHIN THE GENERAL CAPITAL IMPROVEMENT PROJECTS ACCOUNT, TO PROVIDE A SUPPLEMENTAL APPROPRIATION TO COMPLETE PHASE II OF THE POLICE-FIRE TRAINING ACADEMY AND THE CONSTRUCTION OF A HELICOPTER STORAGE BUILDING.

Councilman Whittington asked when all of these phases will be over? That he voted for this facility because he thought it was needed and they gave Council the amount of money that it was going to cost and now they are back with a storage building for helicopters and all kinds of firing ranges which he has never seen before.

Mr. Burkhalter replied that this is really nothing new. Storage for the helicopter has always been a part of Phase II of the project; although they are proposing to do it at another location. Councilman Whittington asked where it was going to be stored before? Mr. Burkhalter replied in a building at the training center; now they propose to do it at the Airport. They are doing this to keep from asking them to rezone the property at the training center.

Councilman Gantt asked where the money will be taken from - which project will they eliminate; have they allocated all of their General Revenue Sharing money? Mr. Burkhalter replied they would not eliminate anything. He will answer the other part of Councilman Whittington's question first. They have a real problem with drainage on the firing range. This is something that should have been done at the beginning but it was not in the original part of the project as it should have been. As to what else they have to do, there is a third phase of the Training Center in which they will simply be increasing the capacity of classroom facilities, to take care of more people. He does not know of any anticipation of that at the present time.

Motion to adopt the subject ordinance was made by Councilwoman Locke and seconded by Councilman Withrow for discussion.

Mr. B. A. Stuart, Budget Director, answered Councilman Gantt's question as to the source of the money. He stated it will come from the Revenue Sharing Funds which they used to supplement the 1973 Transportation Bond Program, the Remount Road Project. There are some savings in that project and this would take that.

Councilman Williams asked how much money has been spent on this facility to date? Mr. Stuart replied the appropriations to date, not counting the item today, amount to \$2,268,000. Councilman Withrow asked how much they appropriated back when this was voted on, the total amount that was expected to be spent? Mr. Stuart replied the bond portion of this \$2,268,000 is \$1.3 million; the General Revenue Sharing supplement is \$968,000.

Councilman Withrow stated at the time this other was voted on there was something said that other towns or other counties might be able to use this facility. He asked if that is being done? Mr. Burkhalter replied this possibility has been explored and they do have people that participate in some activities - Mecklenburg and Gaston Counties use it, but not any others. They have explored this; they have explored the possibility of the National Fire Training Center using this as a regional center - they would lease it for this purpose.

Councilman Withrow stated he is wondering about the State. He understands that the one in Winston-Salem that the State has is obsolete. Has this been explored? Mr. Burkhalter stated one of the reasons for building this, and the reason he was for it so strongly, was not necessarily for training new people, but for re-training employees. That we have 700 police and 500 firemen and when you start a rigid program of in-service training for that many people, the facilities will be kept pretty busy. That when you have certain types of classes for recruits you can bring in others.

Councilman Whittington asked Mr. Burkhalter if he could support to Council all the amenities that are mentioned in this request - water heaters to wash hands and things like that? Mr. Burkhalter replied they are all needed.

Councilman Davis asked if we are repairing some of these structures in the floodplain? Mr. Burkhalter replied this drainage will be in the floodplain.

The vote was taken on the motion and carried as follows:

YEAS: Councilmembers Locke, Withrow, Chafin, Davis, Gantt and Williams. NAY: Councilman Whittington.

The ordinance is recorded in full in Ordinance Book 24 at Page 10.

AMENDMENTS TO DISTRICT PLAN TO BE BROUGHT BACK TO COUNCIL AT ITS NEXT MEETING WITH ADDITIONAL INFORMATION.

Councilwoman Chafin moved adoption of Plan B as presented by the Planning Commission, with some minor changes.

She stated in looking at the map given them by the Planning Commission, she discovered that, although she sometimes denies it, she is somewhat of a political animal. That she started analyzing these districts in the context of precincts that logically should be grouped together and often work together during campaigns and who come before public bodies to present common interests; that she has about seven or eight precincts that she would suggest be shifted from one district to another.

Councilwoman Locke stated she is in favor of this as it stands and she certainly does not want to vote on any changes today. Councilwoman Chafin replied she thinks they would have to defer it for a week.

Councilman Gantt stated if this is tabled for one week, he would like the Planning Commission to provide them with the plan on a precinct basis. Councilwoman Chafin stated they really need to see the district overlayed on the precinct map.

Councilman Whittington asked why Councilwoman Chafin wants to do this? She replied she thinks it makes more sense in terms of grouping precincts together that would have common interests. She stated she is proposing changes as follows:

DISTRICT 4 - Add Precincts 15 and 45. Delete Precinct 42 and that part of Precinct 30 included in District 4.

DISTRICT 1 - Add that part of Precinct 30 deleted from District 4 and add Precinct 42. (All Precinct 30 in District 1.)

Delete that part of Precinct 2 which is included in District 1 and delete Precinct 15.

DISTRICT 6 - Add that part of Precinct 1 included in District 1; add Precinct 2, and delete Precinct 59.

DISTRICT 7 - Delete Precinct 66 and add Precinct 59.

DISTRICT 5 - Delete Precinct 45 and add Precinct 66.

DISTRICT 2 - No changes proposed.

DISTRICT 3 - No changes proposed.

Councilwoman Locke asked how soon they can get this back; that what she wants is Plan B and then Plan B with revisions. Councilman Gantt suggested that they call that Plan C. That they should be given the same kind of information on Plan C that they have been given on the other plans. Councilwoman Chafin stated they need to know what it will do to populations. They want populations and characteristics and they want it as quickly as possible so they can study it thoroughly. Mr. McIntyre replied he thinks they should be able to have it within a few days.

Councilman Williams asked how hard it would be to tell them the number of registered Democrats and Republicans in each precinct? Mr. McIntyre replied no problem; Mrs. Locke asked that they get that information for them too.

AFFIRMATIVE ACTION PLAN FOR THE CITY OF CHARLOTTE ADOPTED.

Councilman Whittington moved adoption of the proposed Affirmative Action Plan for the City of Charlotte. The motion was seconded by Councilman Withrow.

Ms. Terrie Gaston, representing the Mecklenburg County Commission on the Status of Women, stated they appreciate the opportunity to express their views on the City's Affirmative Action Plan and presented the following statement:

"We were most impressed and pleased with the generous cooperation of the City's administrators in providing the Commission all the necessary information on the plan. The City of Charlotte is to be commended for its foresight and vision to initiate of its own volition an Affirmative Action Plan. The tremendous amount of time and research which has gone into this endeavor is evidence of a genuine commitment to the concept of Affirmative Action; and the comprehensive analysis of Municipal Personnel Utilization; the delineation of a written policy on Affirmative Action; and the projection of goals are all indicative of the strength of that commitment.

The Mecklenburg County Commission on the Status of Women is supportive of the Affirmative Action Plan. In a review of the Plan, certain observations and recommendations emerged. The Commission offers the following recommendations:

- 1. That a person be designated as the Affirmative Action Officer, whose major responsibility will be the implementation of the Plan.
- 2. That the Community Relations Committee be intricately involved in the evaluation of the Plan's implementation and achievement of goals. The Committee's findings should be reported to the City Manager; also that a major function of the Committee should be to review interim departmental affirmative action reports submitted to the City Manager.
- 3. That the Commission on the Status of Women, in view of having served as a clearing house on employment policies as they affect women, be accorded a role as a resource and monitoring functionary.
- 4. That Departments submit reports of goals that have not been achieved semi-annually, instead of annually as set forth in the Plan. The rationale being to provide a mechanism for review of progress toward projected goals and an early identification of problems which may underlie goals that have been achieved only partially."

Councilman Whittington asked if she is suggesting that these recommendations are to be an addition to the motion? Ms. Gaston stated she assumes the motion is just to approve the Plan but the recommendations she has made are for their consideration before its approval. She thinks the plan, as it stands, is not satisfactory to some groups.

The following observations were made and attendant suggestions offered:

- 1. The method of disseminating information as set forth in the Plan is very good. The Commission suggests that lunch hour seminars and mini-workshops be considered as additional means to this end.
- 2. The Commission observed that the Plan proposes career development of employees. It also shows the use of paraprofessionals. The Commission suggests that paraprofessional positions be expanded in scope to facilitate career development. Paraprofessional assignments could be used to help individuals move out of deadend jobs and stimulate upward mobility."
- Ms. Kimm Jolly presented the following statement by Charlotte Women's Political Caucus:

"The Women's Political Caucus wishes to commend those persons involved in the research and writing of the proposed Affirmative Action Plan. We particularly want to commend the inclusion of white males as a minority group since we firmly believe the concepts of 'equal opportunity' and 'equality under the law' must apply to all persons. The written plan appears to be very thorough and provides a sound base upon which an implemented program can be built.

We make a distinction between the written plan and the implemented program realizing that the two are not necessarily synonymous. We encourage the Council to approve the written plan and we offer suggestions for implementation.

- 1. Significance of Affirmative Action Goals. It should be clearly communicated (preferably in writing) to all supervisors and department heads that the affirmative action goals for their area are as significant as any objective of the area. Consequently, when the performance of supervisors and department heads is reviewed, efforts in the area of affirmative action should be included in the review.
- 2. Job Requirements. The duties for any position which requires experience for employment should be reviewed to insure that experience is, in fact, a minimum job requirement. This suggestion is intended to minimize the perpetuation of past discrimination which deprived women and minorities from gaining such experience.
- 3. Timely Review of Hiring Decisions. It is assumed that the Personnel Department screens applicants for various positions and does not have supervisors or department heads interview persons who fail to meet the minimum

requirements. Therefore, it is suggested that the Personnel Department establish a form which includes: (a) A statement of the requirements for the position; and (b) A synopsis of the qualifications of the applicant. Should a supervisor or department head decide not to hire an applicant, he or she states the reasons for this decision on the form.

This procedure is not intended to be a 'justification procedure', rather one which requires a direct comparison of the job requirements and the applicant's qualifications. Such a procedure would also help to identify job requirements which have become inaccurate and to identify, prior to the end of the accounting period, departments which might have difficulty in meeting their goals.

- 4. Review of Failure to Meet Goals. If a department's goals are not met, the supervisors, division heads and department head should submit in writing a statement of the reasons why. Again, this suggestion should not be inferred to mean 'division heads and department heads must justify their actions.' Rather it is intended to insure that those not meeting their goals go through a systematic review of problems encountered. Such a review would provide data for revisions in procedures so that the department might be more successful in the following period.
- 5. Accounting Period. We suggest that the program be reviewed more frequently than annually. More frequent review would provide for identification of potential problem areas and also for updating goals to keep them meaningful.
- 6. Human Relations Training. It is strongly recommended that all supervisors, division heads, and department heads attend human relations training. We are often unaware of our prejudices, and in the scurry of a hectic business day, such prejudices are apt to surface. Any assistance in increasing our awareness can only be helpful in these situations. It is recommended that supervisors and department heads both be given this training. Supervisors may deal more directly with employees, but department heads must provide a supportive environment for supervisors.
- 7. Responsibility for Implementation of Affirmative Action Program. Our last recommendation concerns responsibility for the overall implementation and effectiveness of the program. The traditional assignment of responsibility for the program is the designation of an Affirmative Action Officer. We have concerns that this action alone may have shortcomings. An Affirmative Action Officer often becomes involved in research and interpretation of statistics to the extent that integration of the total personnel function is hindered. With effective implementation our priority concern, we suggest a possible reassignment of responsibilities within the Personnel Department to include designation of Personnel Officers with responsibility for recruiting, interviewing, career counseling, and Affirmative Action for certain departments. Such a reassignment would upgrade the position of Employment Interviewer and might necessitate additional staffing. It would, however, emphasize integration of personnel responsibilities.

Regardless of assignment of overall responsibility for the Program, consideration must be given to adequate clerical staffing to cover the duties of record keeping for effective monitoring of the program."

Councilman Gantt stated he would like to thank Ms. Gaston and Ms. Jolly from the Women's groups for the kind of careful analysis they did. There are two conflicting suggestions here. That the Commission on the Status of Women suggested an Affirmative Action Officer to be used in the implementation process, and he has been inclined to think that would be a very good thing to do. The Women's Political Caucus seems to suggest rather than have someone designated totally with that responsibility that it be integrated as a part of the entire personnel structure. He supposes that is what the City Manager had in mind when he presented the plan to Council.

Councilman Gantt stated he would like to amend the motion by Councilman Whittington by incorporating goals mentioned by both groups which he thinks are very valid:

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- (1) That in the reporting of the progress of the Affirmative Action Plan the Community Relations Committee be granted the opportunity to review the progress of the plan and to comment both to Council and the City Manager on their views of the operation of the Plan.
- (2) The idea of submitting goals on an annual basis is much too infrequent. Both groups suggest that we have semi-annual reporting for very good reasons to evaluate the progress of the plan and to make operational adjustments.

He stated he would hope Councilman Whittington would not have any problems accepting these two amendments to the motion.

Councilman Whittington stated he is willing to stand by his motion to approve the Affirmative Action Plan; he would not agree to support Councilman Gantt's recommendations, nor Ms. Gaston's and Ms. Jolly's today, until the Personnel Director has had an opportunity to react and the City Manager and his staff and any department heads who want to be involved. He says this out of respect for the Personnel Director who wrote the Affirmative Action Plan; that, sitting here listening to some of the presentation, Councilwoman Locke immediately said she is against one of those proposed by Ms. Gaston. He thinks Council should have the opportunity to digest these recommendations, along with Mr. Earle's and Mr. Burkhalter's staffs having input and recommending it to Council. If they recommend it, then he will support it.

Councilman Gantt stated he does not have a problem with tabling it for one week; we have been trying to get an Affirmative Action Plan for a year, and one week will not bother him. Councilman Whittington stated he is not suggesting a week; he is suggesting these people who drew up the Affirmative Action Plan for this Council - Mr. Burkhalter, the City Attorney and whoever wants - should react to these recommendations and tell Council what they think should be done; then Council can make its own decision.

Councilman Gantt stated Councilman Whittington's motion was made prior to these suggestions being pointed out, and he assumed they wanted to bring them before the motion. Having read them, and seeing Ms. Jolly's paper just today, he felt the motion could be amended and add the two additional items.

Councilman Gantt moved that this be tabled for one week, or however long Council thinks it needs, and get the position of Mr. Burkhalter and Mr. Earle. He would hope that would not be for a long delay. The motion did not receive a second.

Mr. Burkhalter, City Manager, stated he is sure some of these people had the opportunity to be involved in this plan before. These are not new. If they had thought they should be in the plan, they would be in there now. It is the question of Council thinking, stronger than staff did, they should be in there. He does not have any strong objections to any of them.

Councilwoman Locke requested the City Manager to respond to the amendments requested by Mr. Gantt.

Mr. Burkhalter replied, on the six months, these cases are going to be very difficult to do anything about in two years. Reporting every six months will be very bad; it will not show any progress at all in some of the areas. In others it will. He has no strong objection to the six months period. The other one, as Council is aware, the Community Relations Committee was very deeply involved in this whole plan from the beginning. They are involved. He does not want to do anything that creates any more friction between Community Relations and the staff people involved. He hesitates to make policemen out of them. They perform a good function. It does not make any difference what you assign them to, they will look at this.

Mayor Belk suggested to Council that it go along with the motion to approve the Plan as presented; then they can bring up the matters brought today, and talk about them later.

Councilman Whittington stated he has a great deal of respect for Ms. Gaston and Ms. Jolly; but this is brand new to him. He thinks Council should approve the Affirmative Action Plan today, which is his motion. Then these amendments, after staffs have been involved, can come back to Council and go from there.

The vote was taken on the motion to approve the Affirmative Action Plan, and carried unanimously.

AUDIT CONTRACTS AUTHORIZED.

Upon motion of Councilman Whittington, seconded by Councilwoman Locke, and unanimously carried, audit contracts were approved as follows:

- (a) Contract with Arthur Andersen & Co., in the amount of \$3,600 to audit certain water and sewer capital projects.
- (b) Contract with Peat, Marwick, Mitchell & Company, in the amount of \$900 to audit the Belmont Center Building Project.

PUBLIC MEETING ON CATV SET FOR FEBRUARY 15, 1977.

Motion was made by Councilwoman Locke, seconded by Councilman Withrow, and unanimously carried, authorizing the Administrative Staff to set a date for a public meeting on CATV on Tuesday, February 15, 1977, at 7:30 p. m., in the Council Chambers.

NOMINATIONS TO THE CRIMINAL JUSTICE ADVISORY COMMITTEE.

Motion was made by Councilman Whittington, seconded by Councilman Withrow, and unanimously carried, approving the nominations for the Criminal Justice Advisory Committee, as follows:

- (a) Chief J. C. Goodman, Jr. as nominee for reappointment to position of Law Enforcement Officer.
- (b) William F. Hulse, as nominee for appointment to position of Defense Attorney.

CONTRACTS AUTHORIZED.

(a) Councilwoman Locke moved award of contract to the low bidder, Griffin Pipe Products Company, in the amount of \$43,657, on a unit price basis, for vitrified clay pipe. The motion was seconded by Councilman Whittington, and carried unanimously.

The following bids were received:

Griffin Pipe Products Co. \$43,657.00 Pomona Pipe Products 43,790.70

(b) Councilman Whittington moved award of contract to the low bidder, The Davey Tree Farm, in the amount of \$6,609.60, on a unit price basis, for 153 Northern Red Oak Trees. The motion was seconded by Councilwoman Locke, and carried unanimously.

The following bids were received:

The Davey Tree Farm	*	\$ 6,609.60
Manbeck Nurseries, Inc.		6,655.50
Ingleside Plantation Nurseries		6,808.50
Princeton Nurseries		7,803.00

(c) Councilman Whittington moved award of contract to the low bidder, GMC Truck & Coach Division, in the amount of \$25,374.68, on a unit price basis, for four 12-passenger club wagons. The motion was seconded by Councilwoman Locke, and carried unanimously.

The following bids were received:

GMC Truck & Coach Division	 \$ 25,374.68 .
Freedom Dodge	25,514.52
Dodge Country, Inc.	26,049.42
Young Ford, Inc.	 26,173.52

(d) Councilman Whittington moved award of contract to the low bidder, Town & Country Ford, Inc., in the amount of \$15,595.88, on a unit price basis, for four 4-door automobiles, sedans. The motion was seconded by Councilman Withrow, and carried as follows:

YEAS: Councilmembers Whittington, Withrow, Chafin, Davis, Gantt,

and Locke.

NAY: Councilman Williams.

The following bids were received:

Town & Country Ford, Inc.	\$ 15,595.88
Harrelson Ford, Inc.	15,664.00
Young Ford, Inc.	15,676.00
Regal Chrysler-Plymouth, Inc.	15,952.00
Freedom Dodge, Inc.	16,309.20
Dodge Country, Inc.	16,727.60

(e) Motion was made by Councilwoman Chafin, seconded by Councilman Withrow, and carried unanimously, adopting Ordinance No. 434-X transferring funds within the Utilities Capital Improvement Project Fund, and establishing revenue estimates for Federal EPA and State Grants to provide a supplemental appropriation for the completion of the Irwin Creek Outfall.

Councilwoman Locke moved award of contract to the low bidder, Breece & Burgess, Inc., in the amount of \$1,910,853, on a unit price basis, for construction of sanitary sewer to Irwin Creek Outfall. The motion was seconded by Councilman Withrow, and carried unanimously.

The following bids were received:

Breece & Burgess, Inc. Ben B. Propst Contractor	\$1\$910,853.00 2,009,658.47
Dickerson, Inc.	2,051,902.70
Sanders Brothers, Inc.	2,065,410.00
L. A. Reynolds Company	2,134,445.00
Blythe Industries, Inc.	2,177,615.00
Ballenger	2,276,406.00
Rand Construction Co.	2,299,284.27
Lammetti & Sons, Inc.	2,334,031.00
Winston Construction Co.	2,405,900.50
Gilbert Engineering Company	2,477,076.00
Arthur Pew Construction Co.	2,531,762.00
Terry Construction Co.	2,578,110.50

The ordinance is recorded in full in Ordinance Book 24, at Page 11.

(f) Councilwoman Locke moved award of contract to the low bidder, Crowder Construction Company, in the amount of \$389,695, on a unit price basis, for Third Ward Community Development Improvements. The motion was seconded by Councilman Withrow, and carried unanimously.

The following bids were received:

5.00
6.00
2.50
7.50
0.00
7.00
0.00

RESOLUTION AUTHORIZING CONDEMNATION PROCEEDINGS FOR ACQUISITION OF PROPERTY AT 202 LINCOLN STREET, BELONGING TO HOWARD T. HANCOCK, FOR THE WEST MOREHEAD COMMUNITY DEVELOPMENT TARGET AREA.

Councilman Withrow moved adoption of the resolution authorizing condemnation proceedings for the acquisition of property at 202 Lincoln Street, belonging to Howard T. Hancock, for the West Morehead Community Development Target Area. The motion was seconded by Councilman Williams, and carried unanimously.

The resolution is recorded in full in Resolutions Book 12, at Page 187.

REMINDERS OF SEVERAL MEETINGS.

The City Manager reminded Council of the legislative meeting with the City Attorney for Monday, February 7, and of the Review of the Third Year Preliminary Community Development Plan on Wednesday, February 2, 7:30 a.m. at the Sheraton Center.

Mayor Belk reminded Council of the meeting on Tuesday, February 1, at 3:30 p.m. at Knight Publishing Company with the editors of The Charlotte Observer.

CONSENT AGENDA APPROVED.

Upon motion of Councilwoman Locke, seconded by Councilman Williams, and unanimously carried, the consent agenda was approved as follows:

- 1. Applications for property rehabilitation loans and grants:
 - a. Loan in the amount of \$6,250 to Russell & Elizabeth Johnson, at 1024 Westbrook Drive, Third Ward CD Area.
 - b. Grant in the amount of \$4,168 to Richard S. & Emma Johnston at 1529 Wilmore Drive, Wilmore/Dilworth Area.
 - c. Grant in the amount of \$3,900 to Brown & Jessie M. Withers, at 408 Skyland Avenue, Grier Heights CD Area.
 - d. Grant in the amount of \$4,485 to Marion & Corene Summers, at 257 Victoria Avenue, Third Ward CD Area.
 - e. Grant in the amount of \$3,880 to Harriett G. Steele, at 2018 Wooddale Terrace, Wilmore/Dilworth Area.
 - f. Grant in the amount of \$4,240 to Elizabeth M. Leopard, at 2911 North Myers Street, North Charlotte CD Area.
 - g. Grant in the amount of \$4,140 to Bessie E. Pressley, at 1035 Charles Avenue, North Charlotte CD Area.
- 2. Resolution authorizing the refund of certain taxes, in the total amount of \$2,606.49, which were levied and collected through illegal levy against one tax account.

The resolution is recorded in full in Resolutions Book 12, at Page 188.

- 3. Supplemental Agreement No. 6 to Lease No. GS-04B-11819 between the General Services Administration, U. S. Customs, and the City of Charlotte, for 1,602 square feet of office space in the West Concourse Lobby, Douglas Municipal Airport.
- 4. Renewal of Lease with the FAA for 583 square feet of office space in the terminal building, and maintenance contract to cover the cost of providing cleaning, lighting and heating of 4,208 square feet for the Control Tower and related operations.
- 5. Agreement with Godley Construction Company, Inc., developers of Hovis Road Industrial Park, for the City to accept 784 feet of 8-inch water main in Gulf Drive.
- 6. Contracts for the construction of sanitary sewers:
 - a. Contract with John Crosland Company for construction of 1,202 1.f. of 8-inch sanitary sewer to serve Walnut Creek, Section II, outside the city, at an estimated cost of \$18,030.
 - b. Contract with Whitner Farms, Inc., for construction of 2,910 1.f. of 8-inch sanitary sewer to serve Sturnbridge III, outside the city, at an estimated cost of \$43,650.
- 7. Encroachment Agreements with North Carolina Department of Transportation:
 - a. Agreement permitting the City to construct a 15-inch and 20-inch sanitary sewer line crossing I-77 and U. S. Highway 21.
 - b. Agreement for an 8-inch sanitary sewer running in a southeast direction along Monroe Road to serve 10601 Monroe Road.
- 8. Property transactions.
 - a. Acquisition of 15' x 32.80' of easement at 6201 Fair Valley Drive, from F. M. Weaver and wife, Karen S., at \$300, for sanitary sewer to serve River Oaks Lane at Swan Run Branch.
 - b. Acquisition of 30' x 180.17' of easement at 12019 Statesville Road, from Charles M. Carroll and wife, Paula Y., at \$200, for Torrence Creek Outfall, Phase II.
 - c. Acquisition of 30' x 4,909.36' of easement at 516 acres east off N. C. 73, at SR 2144, from Kel-Rush, Inc., Thomas M. McMillan and wife, Dorothy K. and J. W. Alexander and wife, June C., at \$7,000, for McDowell Creek Outfall, Phase II.
 - d. Acquisition of 7,600 square feet of property from Eva Wiley, 1112 Jefferson Street, at \$10,000, for West Morehead CD Target Area.
 - e. Acquisition of 6,600 sq. ft. of property from Jeanette Cohen, at 904 Greenleaf Avenue, at \$6,500; 1,700 sq. ft. of property from Beatrice R. Biddy, 810 Greenleaf Avenue, at \$6,000, and 6,440 sq.ft. of property from Franklin L. Teague, 918 West First Street, at \$6,000, for Third Ward Community Development Target Area.
 - f. Acquisition of 9,360 sq. ft. from Blanche P. Wilson and William L. Plemmens, Jr., 613 Billingsley Road, at \$8,000, for Grier Heights CD Target Area.

NOMINATIONS.

Councilwoman Chafin placed in nomination the name of Dr. William J. McCoy for a term of three years to expire January 30, 1980, on the Zoning Board of Adjustment.

Councilwoman Chafin placed in nomination the name of Ms. Ann Sugg for a two year term to expire January 18, 1979 on the Firemen's Relief Board of Trustees.

Councilman Whittington placed in nomination the name of Ms. Aileen Todd for a three year term to expire January 30, 1980 on the Zoning Board of Adjustment.

ADJOURNMENT.

Upon motion of Councilman Gantt, seconded by Councilwoman Locke, and unanimously carried, the meeting adjourned.

Ruth Armstrong, City Clerk