

June 19, 1963
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Joint Meeting

An Adjourned Meeting of the City Council of the City of Charlotte, North Carolina, was held jointly with the Board of Commissioners for Mecklenburg County, North Carolina, in the Council Chamber, City Hall, at 4 o'clock p.m., on Wednesday, June 19, 1963 with Mayor Brookshire presiding and Councilmen Albea, Bryant, Jordan, Smith, Thrower and Whittington present for the City, and County Commissioners Lowe, Chairman, Blythe, Lawing, Shriver and Wilmer present for the County.

ABSENT: Councilman Dellinger.

Mr. J. Harry Weatherly, County Manager, Mr. Paul Bobo, Administrative Assistant for the City, Mr. John T. Morrissey, City Attorney and Mr. Walker Busby, County Auditor, were also present.

* * * * *

INVOCATION.

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The invocation was given by Mr. Craig T. Lawing, County Commissioner.
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JOINT MEETING DECLARED TO BE AN OFFICIAL SESSION OF EACH BODY, AND VOTING DETERMINED TO BE BY EACH BODY AS A UNIT.

Mayor Brookshire stated that the City Council adjourned the Council Meeting on June 17th to this given time in order that any actions taken today would bind Council itself, and he is assuming the County Commissioners are in an official session. Chairman Lowe indicated that they are in official session. Mayor Brookshire stated further as it is then expedient to agree on and adopt certain portions of the budget for joint activities he will ask Mr. Morrissey the City Attorney, to clearly define the method of voting that will bind both Bodies.

Mr. Morrissey advised that the Session Laws of 1953, Chapter 742, which provides the authority for the merger of departments and functions between the County and the City, provides in part - "that the Governing Bodies of the County and of the City shall by joint action, each voting as a unit, determine the proportion of the cost of operation of the department or function merged, which shall thereafter be paid by each in accordance with their decision." He stated the effect of this is in acting on the matters before each Body today, each Body will vote separately as a unit.

REPORT OF CITY MANAGER AND COUNTY MANAGER AS TO RECOMMENDATIONS CONCERNING THE JOINT BUDGET APPROPRIATIONS FOR FISCAL YEAR 1963-64.

Mayor Brookshire stated that Mr. Weatherly, County Manager, and Mr. Veeder, City Manager, were charged with the responsibility of preparing the Agenda for today, and in the absence of Mr. Veeder, he asked Mr. Weatherly to present it.

Mr. Weatherly expressed his regret that Mr. Veeder is not present as he was called away because of the death of an uncle in Albany, N. Y. He advised that Mr. Bobo and Mr. Busby will assist in presenting the Agenda. He then read the following report:

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"REPORT TO THE MAYOR AND CITY COUNCIL OF THE CITY OF CHARLOTTE, AND TO THE CHAIRMAN AND BOARD OF COUNTY COMMISSIONERS OF MECKLENBURG COUNTY, NORTH CAROLINA.

Date: June 19, 1963

From: W. J. Veeder, City Manager
 J. Harry Weatherly, County Manager

Subject: Jointly Financed Operations
 Fiscal Year 1963-64

Background:

At the meeting of the Charlotte City Council and Mecklenburg County Board of County Commissioners on April 29, 1963, the two governing bodies directed us to make recommendations concerning joint budget appropriations for fiscal year 1963-64.

Recommendations:

1. Our recommended allocations of sharing of expense between the City and County are essentially on the same basis as in the current fiscal year with a major exception - the Tax Supervisor's office. Here we have agreed to recommend a new basis - that of payment by the City at the rate of 50¢ for each inside-the-city tax bill - 94,754 tax bills (1962) - 50¢ - \$47,377. This represents the best estimate the county can make at this time of its cost in the preparation of the tax scrolls and tax bills assignable to the City. Additional cost analyses will be made during the year.

The proposed Tax Supervisor's budget for 1963-64 (including retirement and Social Security) is \$296,471. If the City's share for 1963-64 were to be on the same basis as this year's division of cost (35% City, 65% County), the City would pay \$103,765, which would be \$56,388 greater than the share we recommend.

Mr. Robert P. Alexander, County Tax Supervisor, and Mr. Walker H. Busby, County Auditor, have been consulted in this matter and they concur in this recommendation.

2. a. In considering the various joint activities we agreed that there are others in addition to the Tax Supervisor's office which should be studied to determine if a different basis of cost sharing would be more equitable to the City or County. Therefore, we recommend that you authorize us to engage the Institute of Government of the University of North Carolina to make such a study of all jointly financed activities, with the cost, if any, to be shared equally by the City and County.

b. We further recommend that the findings of the Institute of Government in the study be implemented by the City and County Governing bodies in the fiscal year beginning July 1, 1964.

3. We recommend your approval of the financing of joint activities as listed in Exhibit A, attached hereto.

Inasmuch as the governing bodies have not completed their consideration of the proposed budgets, we recommend their approval with the provision that the various budgets are subject to further study and change by the governing body which administers the activity.

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In addition to the material presented herewith, complete information on each departmental budget estimate is available to you in as much detail as you wish.

Respectfully submitted,

W. J. Veeder, City Manager

J. Harry Weatherly, County Manager"

ACTION DEFERRED ON CIVIL DEFENSE JOINT BUDGET.

Mr. Weatherly then reviewed the Agenda by page, copies of which were before each member of the two Bodies, referring first to Exhibit A consisting of jointly financed operations other than special appropriations. He called attention that the total budget of the various activities under Exhibit A, is \$1,076,401.00 being only \$50,906.00 greater than the 1962-63 budget, of which the City's share would be \$38,643.00 less than in 1962-63 and the County's share \$89,549.00 greater than in 1962-63.

He next called attention to Exhibit B, Special Appropriations, advising these are substantially the same as in the current year budget, the only difference being \$114.00 plus for 1963-64.

He then stated that Schedule I simply shows the ratio division to the City and to the County for the Joint Operations, and that Schedule II explains the Retirement and Social Security Schedule, which amounts to \$76,211.00 today, with \$49,816.00 to the County and \$26,395.00 to the City, and that it is shared on the same ratio basis as under Schedule I.

This completed the general review of the Agenda, and at the suggestion of Mr. Weatherly, the Mayor called for questions.

Councilman Bryant called attention to Recommendation 2 b. of the Report of Mr. Veeder and Mr. Weatherly and stated it seems to him that the implication here is that Council should include this in any motion that is made, but he thinks Council should look at the report of the study first.

Councilman Bryant then called attention to Recommendation 3 of the Report and asked if it does not make this afternoon's meeting a little superfluous. Mayor Brookshire advised this recommendation means the agreement this afternoon can be modified to the extent that each governing body has responsibilities in certain areas as to the administration of the budget and might change it later. Mr. Weatherly advised that was their intention; that most of the changes would be minor and all of the activities are administered by the County with the exception of the Planning Board and Civil Defense, and in talking with Mr. Veeder, his thought was that the City could go ahead with any changes in those two and the County would make any changes in the other items they saw fit. Mayor Brookshire stated if any changes involving substantial increases are made the Council would want to know about them before they were made.

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Councilman Whittington moved approval of Schedule I and Schedule II. The motion was seconded by Commissioner Shriver.

Councilman Bryant stated he is not completely satisfied with what he knows about the Civil Defense program, and it appears to him it is merely keeping the line of communication open, and he wonders whether the expense is warranted. He offered a substitute motion that action be deferred on the Civil Defense portion of the joint budget until the next meeting. The motion was seconded by Commissioner Wilmer.

Mr. Bobo advised that the total Civil Defense budget now is \$38,879.00 of that the City's share is \$11,925.00, the County's share \$7,950.00 and the Federal Government's share is \$17,004.00; the personal services amounts to \$24,924.00 and non-personal services \$11,955.00; that Mr. Veeder discussed this before he left in view of the fact that two years ago there was some discussion of discontinuing the local program, and it was his recommendation that it be continued - - Mr. Bobo called attention that just after the discussion the Berlin crisis arose.

Mr. Weatherly advised he believes we should look at Civil Defense as a part of a nation-wide effort, down to state-wide and then the county-city effort, and he and Mr. Veeder agree that for the amount of \$7,950.00 to the County and \$11,925.00 to the City, it is well worth it to the citizens.

Councilman Bryant stated that in asking for deferment does not mean he has not given it much thought; that he voted against it two years ago and realizes if anything should come up we would need a program of some type but he thinks we should probably think of a different approach than we are using now, maybe a smaller office to furnish information that could be gotten over the telephone or something of that nature.

Councilman Whittington expressed the opinion that it seemed to him most of us do not realize how much of a community effort the program is and he would like to have the facts presented - he asked how many local organizations have cooperated with the City Government and Civil Defense in regard to fallout shelters? Mr. Bobo advised there are 119 buildings owned by local property owners who are donating areas in these buildings for shelters; that 90 buildings have space for 97,000 persons and that 430 persons have taken Civil Defense instructions within the past year.

Commissioner Wilmer stated of the 119 buildings originally licensed, 26 licenses have been withdrawn because of the inadequacy of the buildings, leaving 93 available. That the problem as he sees it is the question of our insurance premium is not high enough, maybe we have an inadequate insurance policy and do not have any coverage at all. Can we afford more for Civil Defense?

Councilman Alba expressed the opinion that if we do away with this we would have to start from scratch, and he thinks the United States made the mistake of disarming as soon as the War was over and then when they had to go back in a few years it cost more. That the time to prepare for War is in the time of Peace and he is opposed to doing away with Civil Defense at this time. That he would be in favor of adding to it and if it is not working right, then fix it so that it will work right.

Commissioner Shriver stated there have been a number of local places that have made their facilities available for shelters and these people have participated as a public service, but he would like to know how many of the shelters are adequately equipped and supplied with not only food and medical supplies but defense devices and necessary technical equipment, all of which has something

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to do with the rating of the civil defense program. Mr. Bobo advised that supplies have been placed in 44 buildings, which are sufficient to serve 18,000 persons, and they include food, medicines, radiological defense equipment etc, and the supplies only began arriving here a few weeks ago and will presumably come in to stock all of the shelters.

At the question of Councilman Bryant as to the amount in the budget for salaries, Mr. Bobo stated there is \$24,920.00 for the 5 Civil Defense employees. Councilman Bryant asked if the ratio that the Federal Government would participate in surplus equipment depends on the amount budgeted locally - in other words if we cut the joint budget by half, instead of getting \$250,000 from the Federal Government would we receive only \$125,000? Mr. Weatherly stated we cannot receive below certain minimums set up by the State, but he does not know just what they are; that you must have an active organization but he does not know the number of persons who must be employed in the program, if there is a minimum number specified.

Councilman Smith stated it seems to him that since the Civil Defense program comes under the City Manager if any revamping is to be done, he would like it to be studied; that he has been as critical as anyone in the room of the program and thought the evacuation proposition was absurd and does not think the fallout shelters are adequate, but in modern warfare mob psychology and hysteria play a great part, and he thinks the public at least has this line of communication with the Federal Government which is important, as was shown in the Cuban crisis, and he thinks we should give this our endorsement today, and let the City Manager review it and cut out the fat and make it more efficient if possible.

The vote was taken on the substitute motion to defer action and carried by the following recorded majority vote of the County Commissioners:

- FOR THE CITY: YEAS: Councilman Bryant.
 NAYS: Councilmen Albea, Jordan, Smith, Thrower and Whittington.
- FOR THE COUNTY: YEAS: Commissioners Lowe, Lawing, Shriver and Wilmer.
 NAYS: Commissioner Blythe.

Councilman Smith stated he thinks since the majority of the County Commissioners want to defer action, the Council should acquiesce and he will switch his vote to defer it.

ADOPTION OF APPROPRIATIONS FOR JOINT OPERATIONS FOR FISCAL YEAR 1963-64 WITH EXCEPTION OF CIVIL DEFENSE.

Mayor Brookshire then presented Schedule I, Proposed Budget for Joint Operations for the fiscal year 1963-64, as proposed, by items:

| | TOTAL | City of Charlotte | Mecklenburg County |
|-----------------------------------|------------|-------------------|------------------------|
| | BUDGET | Amount | Ratio |
| Tax Supervisor | \$274,955. | 47,377. | Tax Bill 227,578 |
| Tax Collector | 154,895. | 63,817 | 41.20% |
| Election Office | 73,470 | | |
| Less: Salaries Election Officials | 4,000 | 4,000. | 1,600. 40.00% |
| Less: Non-Allocable Cost: | 69,470 | | |
| (1) Counters & Precinct Clerks | 21,950 | | |
| Janitors, etc. | 1,080 | | |
| Per Diem-Registrars & Judges | 17,730 | | |
| Rent-Precincts | 585 | 41,345 | 28,125. 14,062. 50.00% |

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| | TOTAL BUDGET | CITY | | COUNTY | |
|---|-----------------|----------|---------|----------|---------|
| | | Amount | Ratio | Amount | Ratio |
| Domestic Relations Court | \$ 74,720. | 37,310. | 50.00% | 37,310. | 50.00% |
| Juvenile Court | 173,840. | 86,920. | 50.00% | 86,920. | 50.00% |
| Councilman Whittington asked if any funds were cut from either of these Court budgets before they were received today? Mr. Busby advised that these budgets were reviewed by the County Commissioners on yesterday and at this point the Juvenile Court was reduced by \$3,466.00 and there has been a net increase to the Domestic Court of \$2,930.00 at this point, and the review has not been completed. | | | | | |
| Veterans Service Office | 18,355. | 9,177. | 50.00% | 9,178. | 50.00% |
| Planning Board | 86,482. | 43,241. | 50.00% | 43,241. | 50.00% |
| Civil Defense | 36,879. | 22,127. | 60.00% | 14,752. | 40.00% |
| Mayor Brookshire stated this has been deferred. | | | | | |
| Retirement-Social Security Schedule II | 76,211. | 26,395. | various | 49,816. | various |
| Total Division of Costs | \$928,362. | 352,026. | | 576,336. | |

(1) Includes \$3,950 extra clerical 1964 Primaries.

Councilman Whittington moved the adoption of the aforesaid appropriations for the Joint Operations, with the exception of Civil Defense. The motion was seconded by Commissioner Shriver, and unanimously carried, by the following recorded vote:

FOR THE CITY: YEAS: Councilmen Albea, Bryant, Jordan, Smith, Thrower and Whittington.
 NAYS: None.

FOR THE COUNTY: YEAS: Commissioners Lowe, Chairman, Blythe, Lawing, Shriver and Wilmer.
 NAYS: None.

ADOPTION OF SPECIAL APPROPRIATIONS, EXHIBIT B, FOR THE FISCAL YEAR 1963-64.

The Special Appropriations, as shown on Exhibit B, were presented by Mayor Brookshire, by items:

| | Fiscal Year 1963-64 | | | | |
|---|---------------------|--------------|-------|----------------|-------|
| | Tentative Budget | City Cost | Ratio | County Cost | Ratio |
| Health Dept. | | | | | |
| Health Director, Dr. Maurice Kamp | \$ 17,280. | 11,520. | 2/3 | 5,760. | 1/3 |
| Sanitarian Activities Director | | | | | |
| T. W. Bivens | 9,960. | 7,470. | 75% | 2,490. | 25% |
| Councilman Whittington asked if the County has a program for weed cutting as we do inside the City? Commissioner Lawing stated they do not have; that they do not have the power or authority to adopt ordinances, that it has to go through the Legislature. Councilman Whittington then asked if they have such policy? Commissioner Lawing stated they do not. | | | | | |
| P.H. Nursing Director | | | | | |
| Elizabeth Kesiah | 7,740. | 6,579. | 85% | 1,161. | 15% |
| County Patients - Services | 22,180. | | | 22,180. | |
| Telephone | 1,400. | | | 1,400. | |
| Land Fill - Garbage | 12,000. | | | 12,000. | |

Councilman Smith asked if the amount appropriated by the County has not been \$12,000 for a number of years? Mr. Bobo stated that it has. Mr. Weatherly advised that Mr. Veeder asked that it be quadrupled, and he asks that we let the Institute of Government look into it and give us a recommendation. Councilman

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Smith stated this amount was agreed upon when we had only one Land Fill, now we have two and we will have four, which means four times the equipment and four times the personnel, but he is willing to go along with the study by the Institute.

Councilman Bryant stated he agrees that is probably not a realistic figure and more of a token proposition.

Vital Statistics:

| | | | |
|-----------------------------------|---------|---------|----------------|
| Birth Records @ 50¢ | 5,800. | | 5,800. |
| Salary Statistician | 480. | | 480. |
| Office Facilities | 20,800. | 20,800. | |
| Real Estate Clerk Lynda Diggle | 3,054. | 1,527. | 50% 1,527. 50% |

Mayor Brookshire asked Councilman Jordan what progress is being made on the Real Estate Survey? Councilman Jordan stated the last time he talked with Mr. Alexander and Mr. Owens they were making very good progress and the young lady, Miss Diggle, is doing a splendid job. The Mayor asked when Council may expect a final report, and Councilman Jordan stated he does not know off-hand.

Policing Morris Field 6,000. 6,000.
 Councilman Whittington asked Mr. Weatherly if the question of Policing Morris Field will be included in the Institute of Government Study, and Mr. Weatherly replied that all joint activities will be included in the Study to be made.

Totals \$106,694. \$47,896. \$58,798.

Councilman Bryant moved the adoption of the Special Appropriations as presented, which was seconded by Commissioner Lawing, and unanimously carried by the following recorded vote:

FOR THE CITY: YEAS: Councilmen Albea, Bryant, Jordan, Smith, Thrower and Whittington.
 NAYS: None.

FOR THE COUNTY: YEAS: Commissioners Lowe, Chairman, Blythe, Lawing, Shriver and Wilmer.
 NAYS: None.

INSTITUTE OF GOVERNMENT AUTHORIZED EMPLOYED TO MAKE STUDY OF ALL JOINTLY FINANCED ACTIVITIES OF THE CITY AND COUNTY, THE COST OF SAME TO BE SHARED EQUALLY BY THE CITY AND COUNTY.

Mayor Brookshire called for a discussion on the recommendation of Mr. Veeder and Mr. Weatherly that the Institute of Government be employed to make a study of our joint activities.

Councilman Albea moved that the Institute of Government of the University of North Carolina be employed to make a study of all jointly financed activities of the City and County, the cost, if any, to be shared equally by the City and County. The motion was seconded by Commissioner Wilmer, and unanimously carried by the following recorded vote:

FOR THE CITY: YEAS: Councilmen Albea, Bryant, Jordan, Smith, Thrower and Whittington.
 NAYS: None.

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FOR THE COUNTY: YEAS: Commissioners Lowe, Chairman, Blythe, Lawing, Shriver
and Wilmer.
NAYS: None.

ADJOURNMENT.

Upon motion of Commissioner Wilmer, seconded by Councilman Jordan, and unanimously carried, the meeting was adjourned.

Lillian R. Hoffman

Lillian R. Hoffman, City Clerk