AGENDA

Meeting Type:	WORKSHOP
Date	10/02/1995

City of Charlotte, City Clerk's Office

CITY COUNCIL WORKSHOP

Monday, October 2, 1995

AGENDA

5:00 p.m.	***Northeast District Plan***
6:00 p.m.	***Dinner***
6:15 p.m.	***Economic Development: Changes to Private Industry Council***
6:45 p.m.	***Economic Development: 1997 Annexation Areas***
7:15 p.m.	***Restructuring Government: City/County Joint Capital Planning Process***
7:30 p.m.	***Update on Council Strategic Focus Areas:***
	- City within a City
	- Community Safety
	- Restructuring Government
	- Transportation
	- Urban Economic Development
8:00 p.m.	***Adjourn***

COUNCIL WORKSHOP
AGENDA ITEM SUMMARY

TOPIC: Northeast District Plan Update

COUNCIL FOCUS AREA: n/a

KEY POINTS (Issues, Cost, Change in Policy):

Issues Update of the Northeast District Plan

- Modification of future land use pattern in various areas of the District
- Change in allowable sizes of mixed use commercial centers
- New approach to land use pattern and interchange design at Prosperity Church Road and the Outer Loop
- Two corrective rezonings recommended along NC 49
- Adoption of the Northeast District Plan Update will change the land use policies for the Northeast District adopted by Council in November, 1990

OPTIONS: An updated Plan is needed because of changes in land use in Mecklenburg County and in Cabarrus County since the original Northeast District Plan was completed

COUNCIL DECISION OR DIRECTION REQUESTED:

- Receive presentation at workshop as information only
- Refer the Plan to Council's Planning Committee for review so that the Plan may be able to be adopted by Council before December
- A joint public hearing has been scheduled with the County on October 23rd

ATTACHMENTS: Draft Northeast District Plan Update

COUNCIL WORKSHOP
AGENDA ITEM SUMMARY

TOPIC: Private Industry Council (PIC) and One-Stop Career Center

COUNCIL FOCUS AREA: City-Within-A-City & Economic Development

KEY POINTS (Issues, Cost, Change in Policy):

- The Private Industry Council will be converted into a Workforce Development Board with policy, planning and oversight responsibility for all federally funded job training progams,
- Existing job training programs will be reengineered into a set of seamless services provided through a system of One-Stop Career Center(s),
- These changes are consistent with Council direction to eliminate duplication, better utilize resources and become more accountable to employers and job seekers

OPTIONS: These changes are mandated by executive order of the Governor

COUNCIL DECISION OR DIRECTION REQUESTED: Information only No decision needed at present time

ATTACHMENTS: NONE

COUNCIL WORKSHOP
AGENDA ITEM SUMMARY

TOPIC: 1997 Annexation Areas

KEY POINTS (Issues, Cost, Change in Policy):

On June 30, 1997, the City may be facing one of its most substantial annexations Because of the anticipated large size of the 1997 annexation, its impact upon district boundaries and the potential limitations associated with using 1990 census data in 1997, we cannot wait until the annexation process has been completed before beginning to consider re-districting. The purpose of this portion of the workshop is to brief Council on the legal principles applicable to re-districting, to review the recent history of re-districting, and to identify some of data limitations associated with this effort

LEGAL PRINCIPLES APPLICABLE TO RE-DISTRICTING

~ In order to provide equal voting rights to individual voters (one person/one vote), electoral districts must be as nearly equal in population as reasonably possible (variations in district size above 10% are generally held to be unconstitutional)

~ The City is required by law to revise district boundaries to correct population imbalances which result from annexation or are documented by the most recent federal census

~ Under the Voting Rights Act, re-districting cannot result in denying or abridging a citizen's voting rights on the basis of race The Act is violated if members of a protected group--groups defined by race--are effectively denied an equal opportunity to participate in the political process and elect representatives of their choice.

~ Recent decisions by the United States Supreme Court (North Carolina and Georgia re-districting cases) have addressed the use of race as a primary or motivating factor in drawing district boundaries Those decisions and their impact upon the City will be discussed in more detail at the workshop

RECENT HISTORY OF RE-DISTRICTING

~ The annexations which took effect in 1987, 1989, 1993, and 1995 were incorporated into the existing Council districts with minimal revisions (adding annexation areas to the abutting Council district and shifting a few precincts)

~ The additions of the recent (1993 & 1995) annexations have stretched the districts to the point that no substantial area can be annexed without significant shifts in the district boundaries

~ The last, major re-districting effort was in 1991 and addressed population imbalances in the districts identified in the 1990 census and by the annexation of approximately 22,000 residents

POTENTIAL DATA LIMITATIONS

~ The 1991 re-districting effort had a major advantage by having recent 1990 census data for total population,voting age population, and percent minority

~ Using 1990 census data to estimate 1997 racial make-up by precinct or Council district

~ Matching other geographies (i e origin and destination zones) to precincts or districts to estimate 1997 population and racial make-up

SERVICE DELIVERY

~ Before an area can be annexed , the City must indicate how it intends to serve the area with public services, and these services must be provided at substantially the same level as in the present corporate limits

~ On the date of the annexation, the City must begin to provide police and fire protection, garbage collection, and street maintenance services to the area Water mains and sewer trunk lines must be in place within two years of the effective date of the annexation

~ If the area is not presently being served by the City's water distribution and sewer collection systems, the City must extend the water lines such that each residential unit is within a 1,000 feet a fire hydrant Sewer trunk lines must be extended to the low point in each street

~ A contract with a rural fire department to provide fire protection shall be an acceptable method of providing fire protection

~ Garbage collection services may be provided in the annexed area by private solid waste collection firms under contract with City

~ Using Council's policy on Competition and Privatization and the requirements for delivery of public services under the State's annexation statutes, staff will explore alternative service delivery methods for the areas to be annexed, especially in the areas of solid waste services and fire protection

OPTIONS:

COUNCIL DECISION OR DIRECTION REQUESTED:

Shortly after the new Council takes office, the Manager will ask that the Mayor appoint a Council committee to give staff direction and assistance in drawing new district boundaries for Council's approval

ATTACHMENTS:

Chart of General Population and Percent Minority by Council District (1987 1989, 1990, 1991, 1993, and 1995)

City Council District Maps (1987, 1989, 1990, 1991, 1993, and 1995)

CITY COUNCIL ELECTION DISTRICTS

1987-1995

GENERAL POPULATION

YEAR / DISTRICT	1987	1989	1990 CENSUS	1991	1993	1995
1	54 578	57,083	56,607	62,401	62,524	63 586
2	52,973	55,284	55,853	56,609	61,562	64 337
3	51 647	51,659	51,834	60 036	64,125	65,217
4	52,015	52,015	58,737	56,635	61,148	62,192
5	54 438	54,438	58 451	60,759	66,192	67,314
6	55 036	55,036	53,515	60,594	63,175	64,252
7	52,353	57,174	61,027	60,677	64 455	66,940
TOTALS	373,040	382,689	396,024	417,711	443,181	453,838

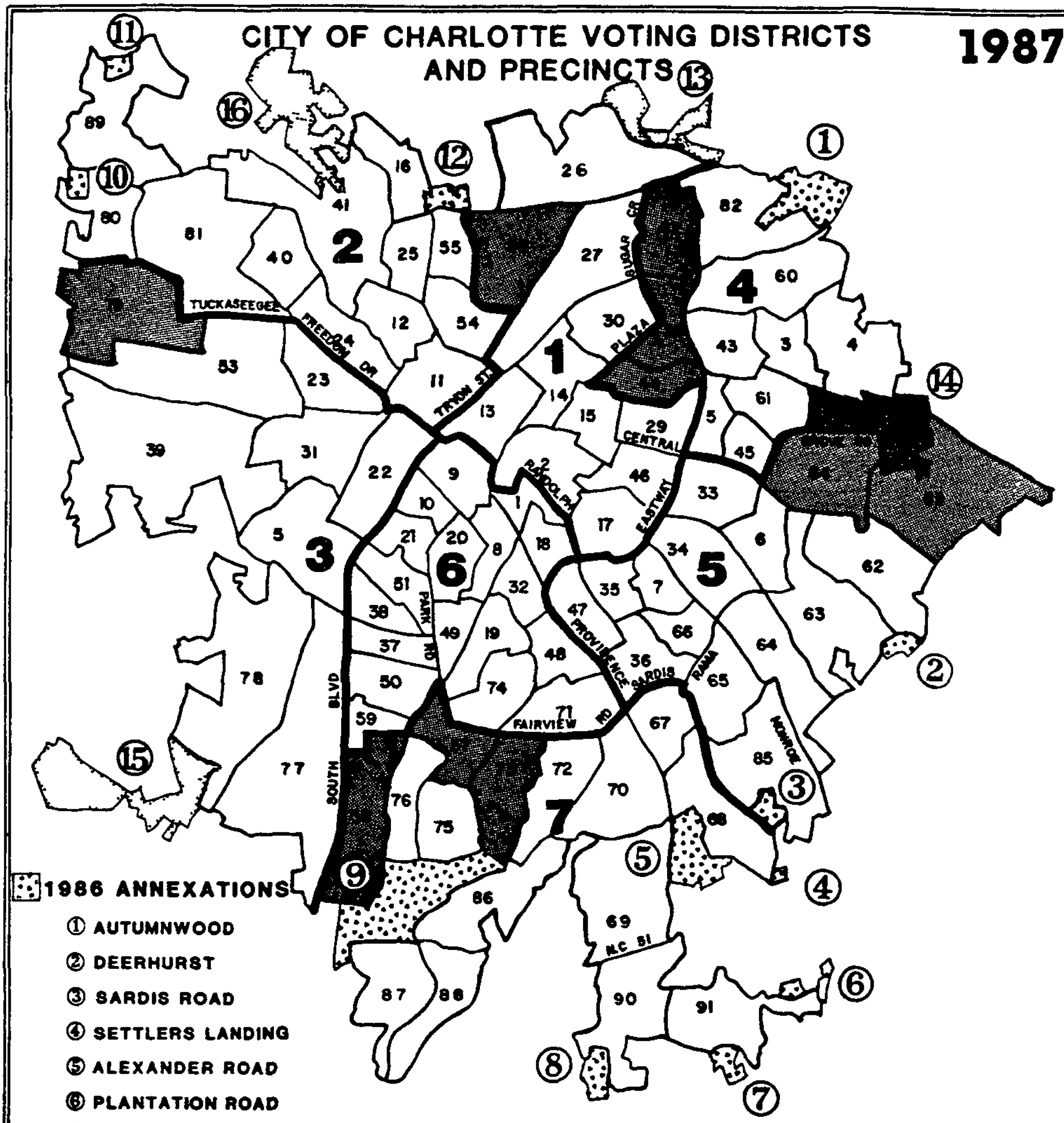
PERCENT MINORITY

YEAR / DISTRICT	1987	1989	1990 CENSUS	1991	1993	1995
1	46%	46%	51%	26%	26%	26%
2	60%	61%	64%	59%	56%	55%
3	59%	59%	60%	56%	55%	55%
4	21%	21%	32%	56%	54%	54%
5	7%	7%	11%	13%	13%	13%
6	5%	5%	6%	4%	4%	4%
7	4%	4%	3%	4%	4%	4%
TOTALS	31%	29%	32%	31%	30%	30%

OPTION AB

CITY OF CHARLOTTE VOTING DISTRICTS AND PRECINCTS

1987



1986 ANNEXATIONS

① AUTUMNWOOD

② DEERHURST

③ SARDIS ROAD

④ SETTLERS LANDING

⑤ ALEXANDER ROAD

⑥ PLANTATION ROAD

⑦ PROVIDENCE FOREST

⑧ FOUR MILE CREEK ROAD

⑨ PARK RD./QUAIL HOLLOW

⑩ FOREST PAWTUCKETT

⑪ COULWOOD OAKS

⑫ BEATTIES FORD ROAD

1987 ANNEXATIONS

⑬ MINERAL SPRINGS

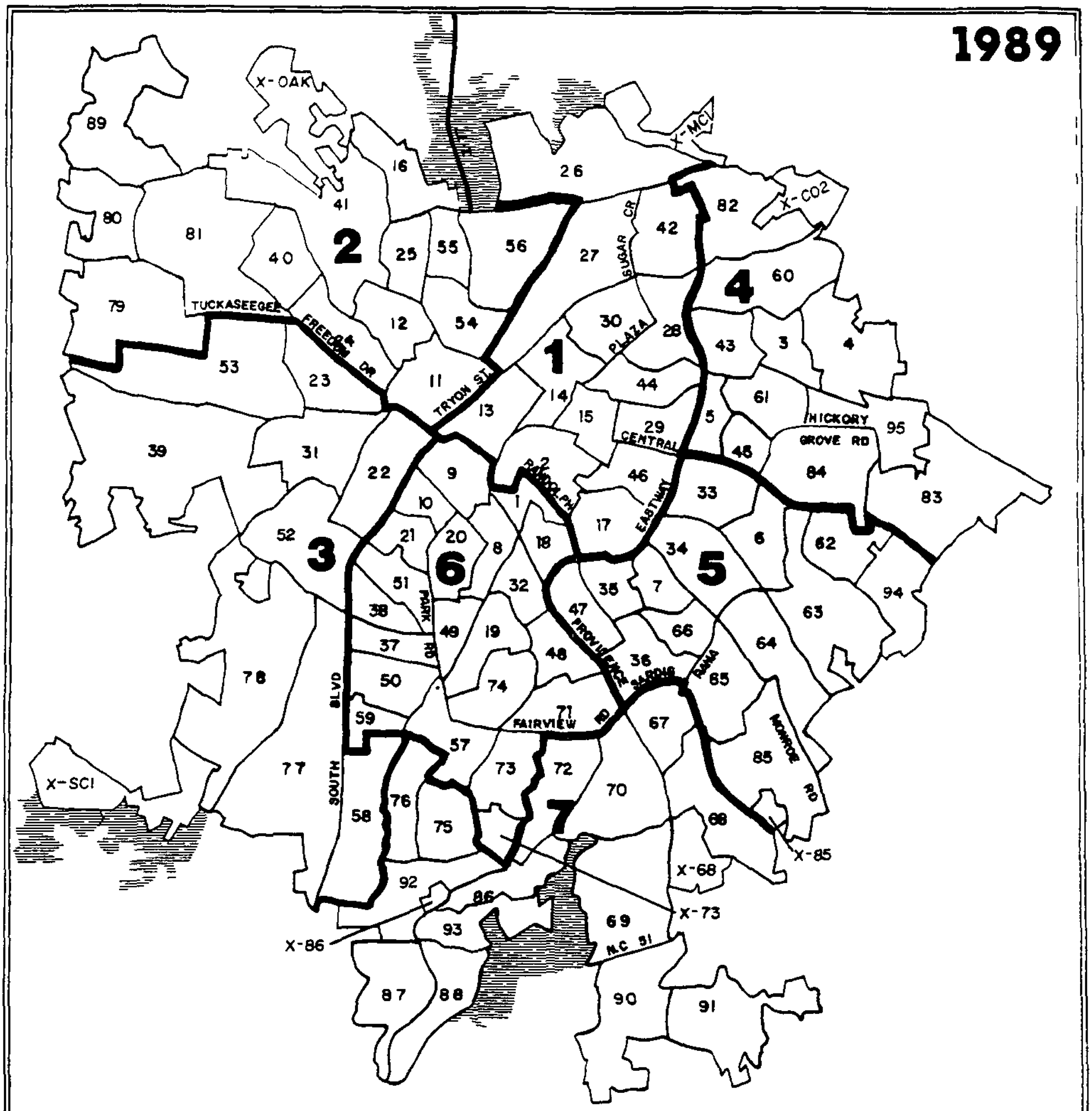
⑭ HICKORY GROVE/PENCE ROAD

⑮ TARAGATE FARMS/ARROWOOD

⑯ OAKDALE

OPTION AB-PROPOSED PRECINCT REALIGNMENT

CITY OF CHARLOTTE VOTING DISTRICTS AND PRECINCTS



DISTRICT 1
I-77 Corridor North (East of I-77)
Hemphill

DISTRICT 2
I-77 Corridor North (West of I-77)

DISTRICT 3
Arrowood I
Arrowood II

1989 ANNEXATION AREAS

DISTRICT 7
Rea Road/Elm Lane West

DISTRICTS 4, 5, and 6
No change

CITY OF CHARLOTTE
VOTING DISTRICTS AND PRECINCTS

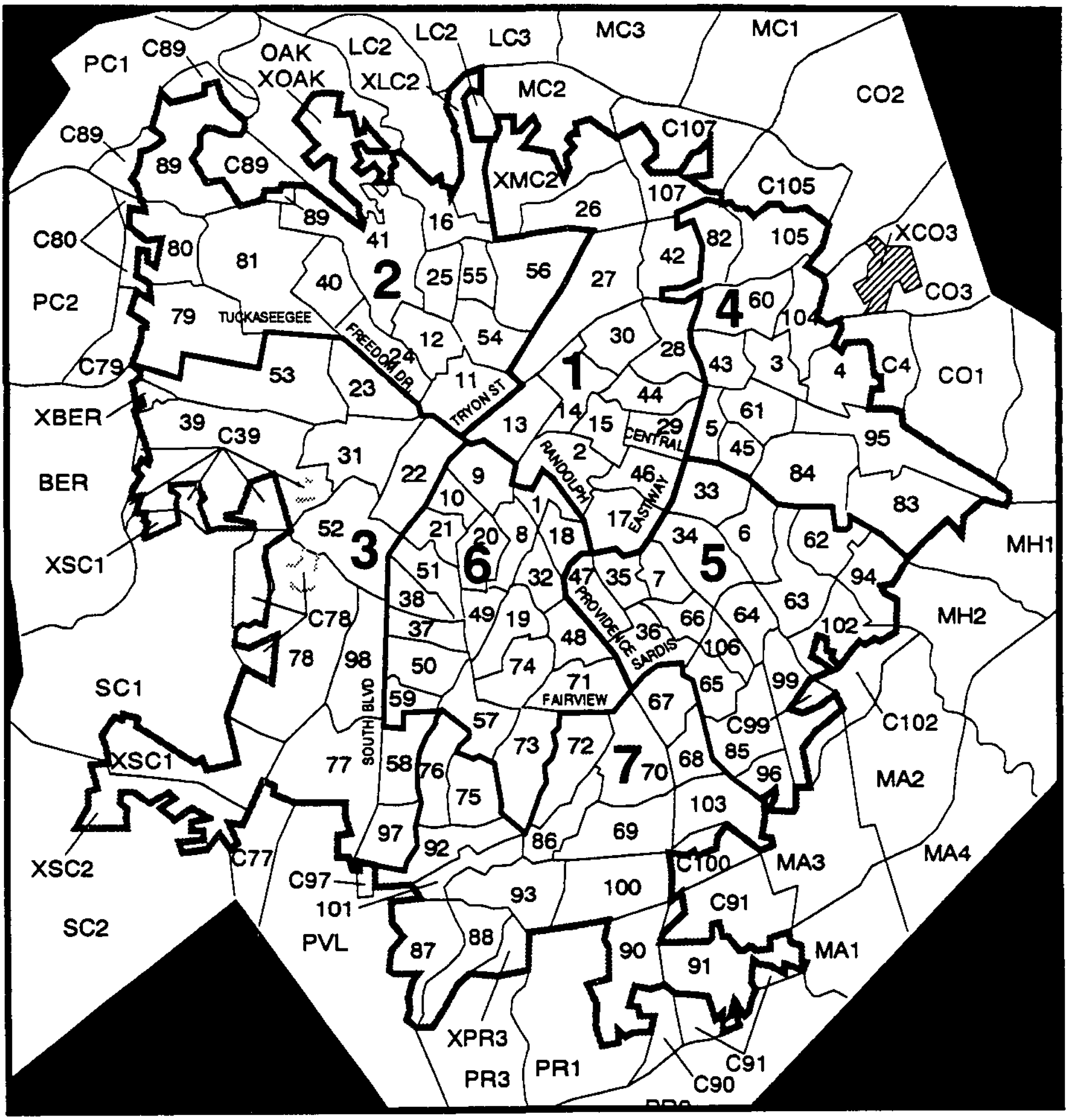
1990

ANNEXATIONS

EXISTING CITY LIMITS

VOTING DISTRICT BOUNDARIES

SATELLITE ANNEXATION



CITY OF CHARLOTTE
VOTING DISTRICTS AND PRECINCTS

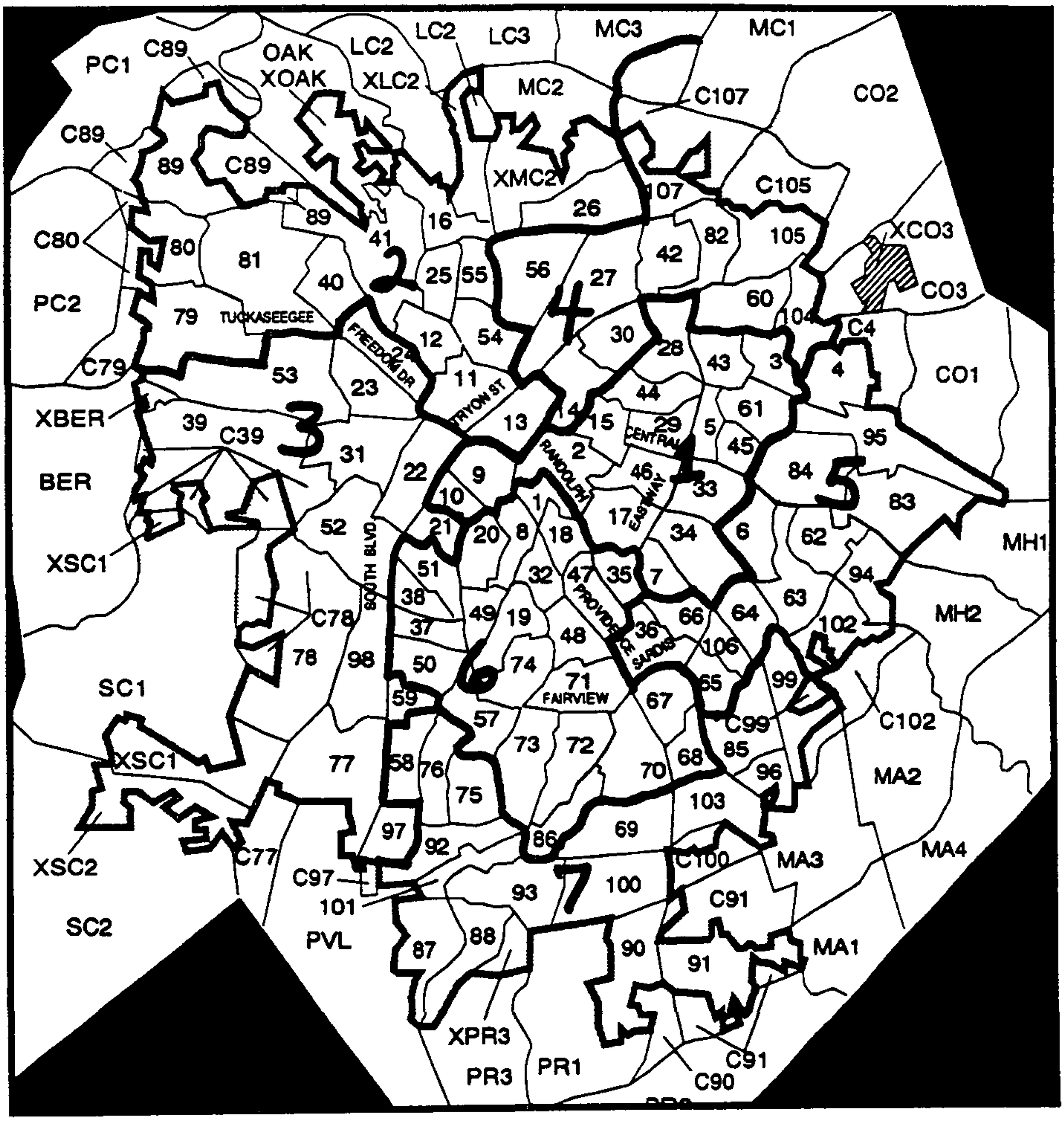
1991

ANNEXATIONS

EXISTING CITY LIMITS

VOTING DISTRICT BOUNDARIES

SATELLITE ANNEXATION



CITY OF CHARLOTTE
VOTING DISTRICTS AND PRECINCTS

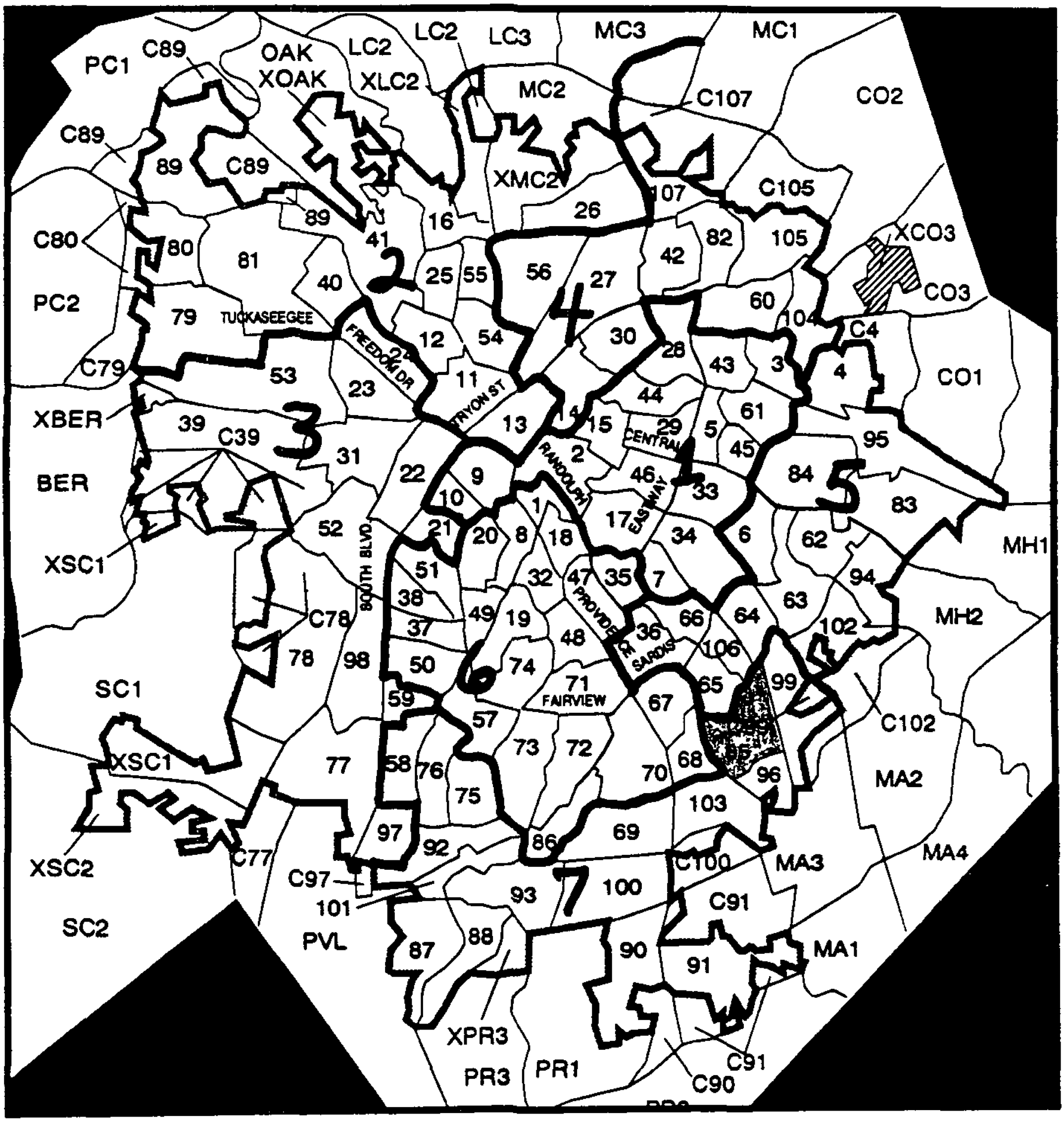
1993

ANNEXATIONS

EXISTING CITY LIMITS

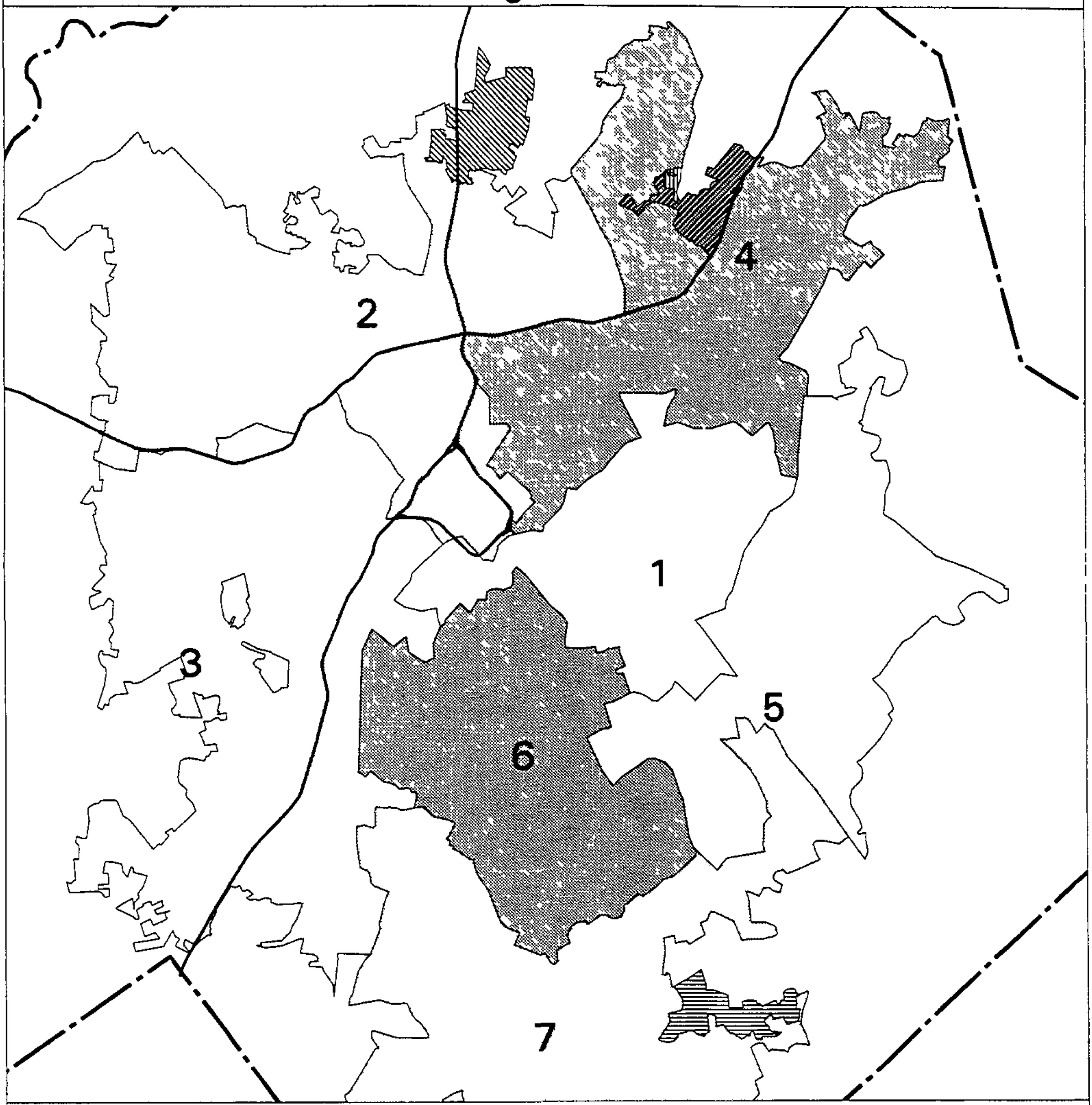
VOTING DISTRICT BOUNDARIES

SATELLITE ANNEXATION



Assignment of Annexation Areas to City Council Voting Districts

1995



University Research Park
June 30 1994

IBM/YMCA Area
November 14 1994

US 21/NC 115 Area
June 30 1995

Hembstead/Providence Plantation
June 30 1995

Produced by
Mecklenburg County GIS

May 1995

COUNCIL WORKSHOP
AGENDA ITEM SUMMARY

TOPIC: Joint Capital Planning

COUNCIL FOCUS AREA: Restructuring Government

KEY POINTS (Issues, Cost, Change in Policy):

- Both the City and County have adopted resolutions supporting the concept of joint capital planning The attached three proposals were developed by the City, County, and Planning Commission staff to implement joint planning
- The basic idea is to maintain the existing City and County capital programs (which have different funding responsibilities and time frames) and build linkages between the processes Specifically, (1) a City citizens committee would be established to complement an existing County committee, (2) the elected officials' Planning Liaison committee would be strengthened for capital issues, and (3) the City and County Managers' offices would have a staff coordinating group for capital plans

OPTIONS

- A joint City-County citizens committee was first considered, but differing charges and time frames (and the fact that the county committee already existed) leads to this recommendation However, this could be revisited after a year and the combined approach reconsidered at that time

COUNCIL DECISION OR DIRECTION REQUESTED

The Council Economic Development Committee reviewed the process on September 25 and recommends the following

1. Establish a representative 12-15 member CITIZENS CAPITAL NEEDS ADVISORY COMMITTEE to advise City Council's Economic Development Committee on long-term infrastructure needs and short-term capital program priorities Adopt the committee composition and charge as outlined Individual candidates will be recommended and appointed by Council within the next forty-five days

   The Committee recommends that a joint City-County citizens committee be reconsidered after a year

2. Establish an AD HOC CAPITAL SUB-COMMITTEE of the PLANNING LIAISON COMMITTEE, by adding one City Council and one County Commission representative, and the Chairs of the City and County Citizens Committee The group would discuss priority and financing issues of mutual concern and work toward a coordinated capital program strategy *(page 2 of attachment)*

3. Receive as information the STAFF COORDINATING GROUP to be set up by the City and County Managers to provide a forum for discussing issues and sharing information *(page 2 of attachment)*

ATTACHMENTS *Joint Capital Planning* -- two-page summary description of the proposals

JOINT CAPITAL PLANNING

October 2, 1995

The City and County have each adopted resolutions supporting joint capital planning The City and County Managers' Offices have discussed ways to implement this The basic proposals

1. **SEPARATE CITY-COUNTY CITIZENS COMMITTEES will review capital programs and recommend priorities.**

   a County Committee exists

   b Establish City Committee, with the following composition and charge

COMPOSITION of the City Citizens Capital Needs Advisory Committee

- The Committee would consist of 12-15 persons appointed by City Council (on a regular meeting agenda in the next forty-five days) The Committee would have a diverse membership, with members from both older central neighborhoods as well as newer suburban areas Individuals would work toward building consensus for community-wide needs and priorities

- They would begin in December with an overview of existing needs, development trends, and the current capital planning process From January to March they would discuss focused issues relating to the capital program By April 1 they would report their assessment and recommend priorities to Council's Economic Development Committee

CHARGE of the City Citizens Capital Needs Advisory Committee

1) **Review and comment on the City's present capital planning process.** This will include

- examining the City's ten-year Capital Needs Assessment (CNA) and five-year CIP,
- specifically reviewing the CIP's programmatic and financial policies (Pay-As-You-Go Fund, Debt Service Fund, Enterprise Funds),
- reviewing current capital investment programs (Transportation, City-Within-A-City, Economic Development, and Business Investments)

2) **Recommend long-range infrastructure needs and short-range priorities,** to include

- reviewing the capital projects being proposed by the Key Business Units,
- considering existing needs and development trends, and
- identifying major priorities for the 5-year program and possible 1996 Bond Referendum

3) **Report to City Council's Economic Development Committee by April 1.** The report will include

- an analysis of the City's capital planning program (strengths and weaknesses),
- commentary on the City's long-term (10-year) capital needs, and
- specific recommendations on high priorities for the short-term (5-year) capital program

Capital Planning Roles

Elected Officials

CITY COUNCIL

- o Sets Policy
- o Adopts Capital Program

COUNTY COMMISSION

- o Sets Policy
- o Adopts Capital Program

PLANNING LIAISON COMMITTEE

Recommend
- o Needs
- o Issues
- o Strategy

Citizens

CITIZENS ADVISORY COMMITTEE

- o Review Process
- o Recommend Needs and Priorities

CITIZENS ADVISORY COMMITTEE

- o Review Projects
- o Recommend Needs and Priorities

Staff

CITY MANAGER

- o Develop Proposals
- o Prepare CNA
- o KBE Review
- o Prepare CIP

STAFF COORDINATING GROUP

- o Communication
- o Staff Support
- o Coordinated Initiatives

COUNTY MANAGER

- o Develop Proposals
- o Prepare CNA
- o Staff Committee Prioritizes
- o Prepare CIP

Proposed Additions (October 1995)

Planning Commission Staff (10/2/95)

This report specifically addresses City Council's charge (under its *Restructuring Government Focus Area)* to undertake a "Community Infrastructure Review" for defining and addressing infrastructure needs, and examining how those choices are made The Committee's recommendations would also be available to the City Manager in preparing his recommended capital budget, and to City Council in its deliberations on that budget

2. **PLANNING LIAISON COMMITTEE membership would be enlarged, with an AD HOC assignment to:**

   a Facilitate communication on **infrastructure needs** among elected officials of the City, County, and School Board, and including the Planning Commission

   b Identify broad capital program **priority issues and finance issues**, and suggest areas of cooperation or coordination of effort by the Elected Bodies

   c Highlight short-term priorities that address community needs, and outline the framework for a City-County **infrastructure strategy** for consideration during CIP preparation

   The product of the Liaison Committee will be a series of recommendations presented to a joint meeting of the Elected Officials The report will be reviewed and acted upon by those Bodies individually through their respective CIP processes Periodic work sessions with the elected officials will be held at strategic points during this Community Infrastructure Review activity

   The enlarged Committee for the purposes of their Ad Hoc charge will include
   - one additional member from City Council and one from County Commission
   - the Chairs of the City and County Citizens Committees

3. **A JOINT CITY-COUNTY STAFF GROUP will coordinate infrastructure planning and capital program development.** The group will include staff from the City Manger's Office and Budget/Finance, County Manager's Office and Budget/Finance, and Planning Commission staff to

   a Provide a forum for **communication** and information-sharing among the respective capital program managers, and a vehicle for development of any common projects,

   b Provide **staff support** to the Planning Liaison Committee's enlarged ad hoc capital group, and structure the Committee's capital agenda structure the Planning Liaison's capital agenda,

   c Determine a way for City and County administrations to develop a **coordinated** multi-year capital program (e g 2-3 years) so that the City and County have a perspective on community-wide priorities and financial capacity while retaining individual City and County capital programs and priorities A specific option to be considered is some form of outside expert advice on revenue issues (e g the community's preference for various financing methods for various capital projects), this assistance could be either joint or individual

   Note A separate "Joint Use Task Force" was previously established by the County and City that also includes staff from the Planning Commission, Schools, Central Piedmont, Library, and WTVI They are to recommend guidelines and procedures to implement a coordinated system for joint use of sites and facilities where feasible

COUNCIL WORKSHOP
AGENDA ITEM SUMMARY

TOPIC: Update on Council Strategic Focus Areas

COUNCIL FOCUS AREA: ALL

KEY POINTS (Issues, Cost, Change in Policy):

- There are five Council Strategic Focus Areas for City government City within a City, Community Safety, Urban Economic Development, Restructuring Government and Transportation

- At the Workshop, staff will provide Council with an update on progress in the Focus Areas

OPTIONS: Not applicable

COUNCIL DECISION OR DIRECTION REQUESTED: This item is for Council information, no action is required

ATTACHMENTS: None At the Workshop, Councilmembers will be provided with a set of new Focus '95 booklets summarizing each of the five Focus Areas