AGENDA

Meeting Type:	S
Date:	05-21-1991
SUBJECT	CITY COUNTY SCHOOL BOARD

City of Charlotte, City Clerk's Office

City Council/County Commission/School Board

Joint Luncheon

Tuesday, May 21, 1991

12:00 Noon

Room 267, Government Center

AGENDA

I. School Master Planning Process

- Overview -- Martin Cramton
- Discussion

II. 1992-96 County Capital Improvement Program (Attachment)

- Overview -- Jerry Fox
- Discussion

III. 1992-96 City Capital Improvement Program (Attachment)

- Overview -- Vi Alexander
- Discussion

IV. Functional Consolidation -- Mayor Sue Myrick and Chairman Rod Autrey

V. Future Meeting Schedule and Topics (Attachment)

- Discussion

VI. Adjourn

DEVELOPMENT OF A TEN YEAR MASTER PLAN FOR SCHOOL LOCATIONS
(Revised December 1990)

SITUATION:

Mecklenburg County is in a period of rapid growth. The student population of Charlotte-Mecklenburg Schools in 1990 is approximately 75,000. In five years the student population is expected to be 90,000, and by the year 2000 more than 113,000 students are expected in the public schools. This growth will require that at least 18 schools be built between 1990 and 1995 and another 24 schools be built between 1995 and 2000. The total cost for new school construction and necessary renovations to existing schools is estimated at $455 million over the next decade.

GOAL:

A master plan for identifying areas for new school construction will be developed for the Board Of Education of Charlotte-Mecklenburg Schools. This master plan will guide property acquisition and school construction through the 1990's. Development of the plan will be the responsibility of the Charlotte-Mecklenburg Schools Planning Department and will require significant assistance from The Charlotte-Mecklenburg Planning Commission.

The master plan will complement other land-use planning efforts carried out by the Charlotte-Mecklenburg Planning Commission, and will be created through a process that is participatory and designed to build consensus on issues related to the growth of the school system.

OBJECTIVES:

1. To apply the Board Of Education's "Vision For Pupil Assignment" to long-range forecasts for population growth within Mecklenburg County.

2. To involve planners for other agencies and businesses within the county as technical advisors to the school system's planning department.

3. To develop consensus on enrollment projections, the assumptions underlying the projections, and possible development scenarios related to enrollment growth.

4. To involve citizens in the development and review of the master plan.

5. To insure that school sites are appropriately woven into the long-range expansion of the county's infrastructure

6. To insure that citizens of Mecklenburg County are aware of long-range needs for school facilities and of the cost of those facilities.

7. To develop a funding strategy for the master plan and a management plan for implementation of the master plan.

PROCESS:

1. A community education event will be jointly sponsored by the School Board and the Planning Commission in order to focus community attention on the growth of the school system and the trends and issues related to that growth. National and local experts in population demographics and school facility planning will be invited to participate and a proceedings document will be published.

2. The School Board will appoint a Technical Advisory Committee to assist the school system's Planning Department in the review of enrollment forecasts and the analysis of information related to expansion of roads, sewer and water service, new housing, and other growth-related indicators.

3. The School Board will appoint a Citizens Advisory Committee to analyze and discuss potential policy questions related to growth and to recommend ways in which school system growth should be connected to growth in other county agencies and services.

4. The Planning and Research Department, with assistance from the Planning Commission, will prepare more than one school development scenario based upon reports from the Citizens Advisory Committee and the Technical Advisory Committee. The scenarios will have the following characteristics in common:
   A. The scenarios will be consistent with regional land-use plans developed by the Planning Commission and will be based upon demographic projections supported by data provided by various community agencies.
   B. The scenarios will reflect current state standards for educational facility planning and full implementation of the Basic Education Plan.
   C. The scenarios will reflect implementation of the Board Of Education's Vision For Pupil Assignment.
   D. The scenarios will not identify specific school sites, but rather describe patterns of development that would influence or be influenced by schools.

5. The school development scenarios will be presented in a series of community forums in order to share information with the public and to solicit public comments regarding the alternatives.

6. The School Board will review the alternative scenarios developed by the staff and will select one to serve as the foundation for a master plan.

PROCESS (continued):

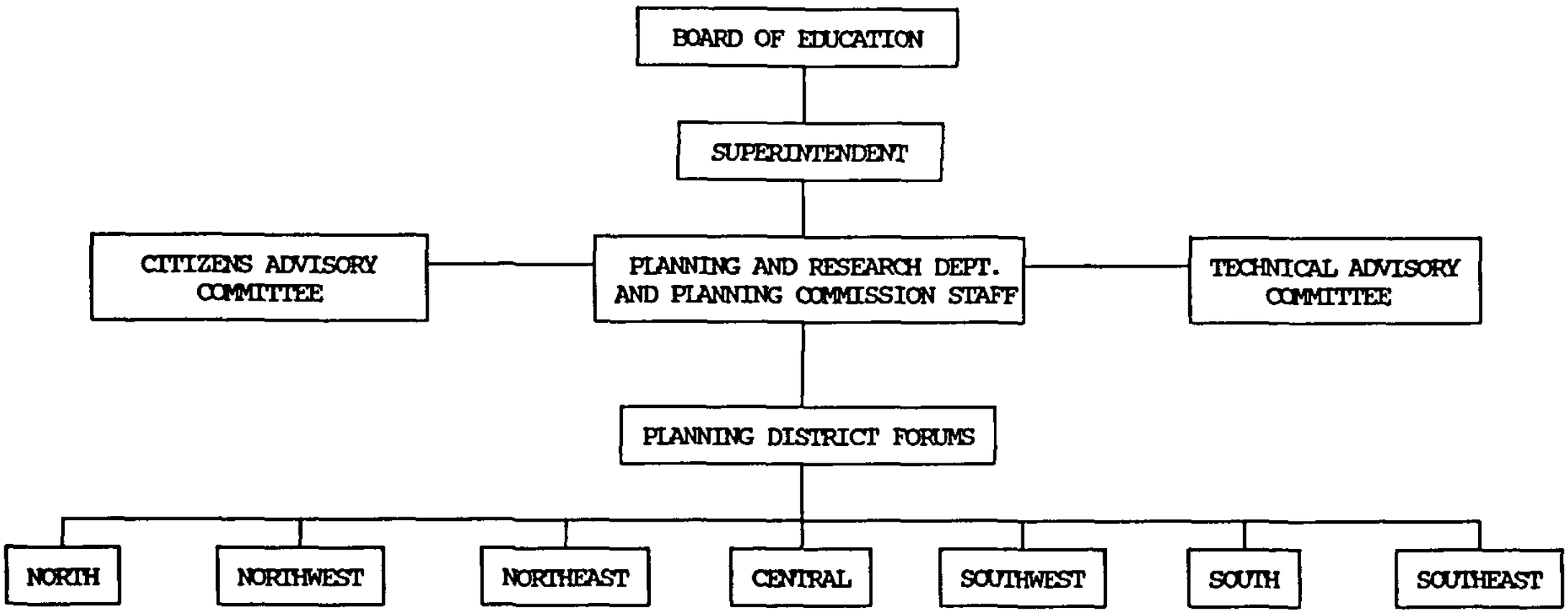
7. The Planning and Research Department, with the assistance of staff from the Planning Commission, will create a master plan for school location that will be submitted to the Superintendent for review and approval.
   A. The master plan will identify approximate areas for new schools and pupil assignment considerations related to those areas.
   B. The master plan will identify an approximate timeline for new school construction within each area.
   C. The master plan will identify needs for building renovations and changes in mission for existing schools if necessary.
   D. The master plan will identify a management strategy and a process for revision of the plan as county demographics necessitate change.
   E. The master plan will identify a funding strategy.

8. The Superintendent will submit the long-range plan for school location to the Board Of Education for adoption.

TIMELINE:

Spring 1991	Community Education Event
Spring 1991	Policy Assessment By The Citizens Advisory Committee
	Technical Assessment By The Technical Advisory Committee (continuing through 1991)
Summer 1991	Alternative Development Scenarios Produced
September 1991	Community Forums Held
Fall 1991	Master Plan Written
December 1991	Master Plan Adopted By Board Of Education

ORGANIZATION OF THE PLANNING PROCESS:



ADVANTAGES TO THE CREATION OF A LONG-RANGE PLAN:

- Focuses community attention on the need for new facilities and renovation of existing facilities;
- Anticipates growth and saves money when land is purchased in anticipation of eventual use;
- Enhances possibility of greater community utilization of school facilities through establishment of joint-use planning with Parks and Recreation, Library, Health Department, and other agencies;
- Contributes to more "balanced growth" in the county by directing growth in conjunction with regional land-use plans;
- Provides a process for generating new ideas regarding pupil assignment and school utilization;
- Provides a ongoing process for community involvement in development and revision of school location;
- Provides the community with a higher level of awareness of the need for schools which may stimulate alternative ways of financing school construction.

POSSIBLE DISADVANTAGES TO THE CREATION OF A LONG-RANGE PLAN:

- May generate community resistance to changes suggested in the plan and waste resources in "political" disputes;
- May create higher land prices if landowners know that the school system intends to utilize specific sites;
- May invite inappropriate construction or utilization if the plan becomes rigid and fails to change in response to changes within the community.

Attachment

City Council/County Commission/School Board
Joint Luncheons

Purpose of Joint Luncheons (adopted November 20, 1990)

The purpose of the joint luncheons of the City Council, County Commission and School Board will be to provide an opportunity for the three elected bodies to: 1) interact with each other; 2) share their respective priorities and concerns with each other; 3) receive information of interest and concern to all three bodies from appropriate staff, other public and private agencies, citizens groups and other sources; and 4) build consensus on priorities for the community, clarify respective roles and foster action by the individual bodies to address these priorities.

Process (adopted November 20, 1990)

- Luncheons will be held every other month, unless a special meeting is desired.
- At each luncheon, the three bodies will agree on a topic for the next scheduled luncheon.
- The three bodies will not be requested to take formal action at the luncheon.
- "Hot Items" of significance to the three bodies may be added to the agenda by the Mayor, Commission Chair or School Board Chair, if desired.
- Responsibility for hosting luncheon will rotate among three bodies.
- Responsibility for agenda material and any staff presentations will be assigned to appropriate staff to take lead on the particular topic. Agenda material will be distributed at least one week prior to the luncheon.

Proposed Schedule/Luncheon Host/Topics

- May 21 City Council
  School Master Planning Process
  City and County CIPs
- July 16 School Board
  * Topic to be determined
- September 17 County Commission
  * Topic to be determined
- October 15 City Council
  * Topic to be determined
- December 17 School Board
  * Topic to be determined

* Possible topics on attached list, reviewed by three bodies on November 20, 1990

Attachment

City Council/County Commission/School Board

Joint Luncheons

Topics Discussed Since November 1990

November, 1990 -- Purpose, Process, Schedule and Topics

-- Drug and Alcohol Commission Report

December, 1990 -- No scheduled meeting

January, 1991 -- Legislative Programs

February, 1991 -- Budget Priorities (special meeting)

March, 1991 -- Regular joint meeting cancelled.

April, 1991 -- Government Area Space Planning (City/County Commission)

-- Criminal Justice Legislation

May, 1991 -- School Master Planning Process

-- City and County Capital Improvement Programs

Potential Future Topics(not in any priority order)

- School Discipline and Safety
- Crime and Drugs
- Success By Six Program
- Regional Trends and Issues
- Impact of 1990 Census/Changing Demographics
- Excellence in Teaching and Instructional Leadership
- Impact of Annexation and Resource Needs
- Community Priority Setting
- Housing Initiatives
- Additional Topics to be Determined

POLICE CONSOLIDATION PRINCIPLES

1. The police departments shall be consolidated under the City government, and the chief shall be appointed by, report to and be subject to evaluation and dismissal by the city manager.

2. At least annually, and more frequently if requested by either board, the police chief and department shall be subject to an overall performance evaluation by both boards, sitting as a joint commission.

3. The city manager shall recommend an annual budget for the police department to both boards, sitting as a joint commission, who shall review and approve that budget, in their discretion.

4. The costs of police services provided to the entire county shall be pro-rated on a basis that fairly allocates those costs in accordance with the levels of service required and population served, and shall be approved annually by both boards, sitting as a joint commission, in their discretion. Upon such approval, the county shall assess the service districts throughout the City and County (excluding the small towns) and remit the proceeds to the City. Should one or more of the small towns elect to have such services provided within their jurisdictional limits, the county shall also assess those areas and remit the proceeds to the City.

5. The decisions of both boards, sitting as a joint commission, shall be by majority vote of the 7 county commissioners plus the 11 city council members and mayor.

MEMO TO Mayor and City Council
Chairman and County Commission

MEMO FROM Cyndee Patterson

RE Functional Consolidation

DATE 5/20/91

First let me apologize that I will be unable to be at the joint City County luncheon today I had to be out of town representing the mayor and the City in the presentation to the World Soccer Cup Committee

Several of you have expressed interest in expanding the areas under discussion to include storm water and perhaps, solid waste I share your desire to discuss how we might consolidate these areas, but feel that it is important to begin with the three areas already identified --- parks, arts, and police I believe it is important now to begin and have some success in these discussions If we are successful in agreement on how to move forward on police, arts and parks then we could begin discussions on other areas

Today, I hope you will be successful in deciding to move forward and ask staff to put together an outline of how we should proceed and identify for us the areas in which City Council and County Commission will need to make policy decisions to continue the process

I sincerely hope we will not allow ourselves to get bogged down in the mechanics of how to consolidate but try to focus our efforts on the policy areas and allow the two staff groups to develop the a working paper on the "how to" and a timeline for accomplishing functional consolidation of police, parks and art

This is an opportunity to provide more efficient and equitable serve for the citizens of Charlotte/Mecklenburg We are at a place and time that I believe will allow us to put aside turf protection and in an honest and open way move toward better service delivery for all our constituents

Again, I apologize for being out of town Go for it! We have nothing to loss and everything to be gained

CITY/COUNTY/SCHOOL BOARD 5/21/01

Mayor	✓	Autry	✓
Campbell	✓	Ken Andrews	
Clodfelter		Doug Booth	✓
Hammond	✓	Edna Cherico	✓
McCrory	✓	Peter Keber	✓
Morgan		Patsy Kinsey	✓
Martin	✓	Bob Walter	✓
Matthews	✓		
Patterson	absent	Battle	
Scarborough	✓	Susan Burgess	✓
Vinroot	✓	Sharon Bynum	
Wheeler		Jan Ridlard	✓
		V.C. William Richard	✓
		Arthur Griffin	
		Joe Martin	✓
		Jane McIntyre	
		STAFF- Chuck Lindsay	
		John Tate	✓

12:18 p.m.

Mayor
Wincoot - INVOCATION
Autry
Chuck Dulaney - Long Range School Site Selection - Master Plan

Joe Martin
Autry
Dulaney
Stanley Watkins — 45 THOUSAND SBOARD
50TH CITY
50TH COUNTY

Myrick
Martin Cranton
John Tate - SB arrived 12:40
Myrick
Autry
Myrick
Jerry Fox - County Capital Imp. Prog.
$275 MIL. SCHOOLS
$27 MIL -
$40 MIL DRAINAGE
$40 MIL PARKS
22¢ PEAK TAX RATE - 1997
BOARD 6/19 CIP DECISION

Mynick
Susan Burgess
Fox
Burgess
Fox
Burgess
Fox
Burgess
Autry
Matthews
Fox
Matthews
Fox
Mynick
Vi Alexander
Mynick - Functional Consolidation
Memo Handed out from
Cyndee Patterson
Autry
Martin
Mynick
Vinroot

Ken Andrews Arrived 1:05

Mynick

Campbell
Autry
Campbell
Matthews
Vinroot
Matthews
Autry
Myrick
Cherico
Vinroot
Cherico
Autry
Hammond - Involve small towns in discussion on front end.
Autry
Myrick
Walton
Myrick
Walton
Autry
Walton
Myrick
Walton
Campbell

Martin
White
Martin
McCrory/Campbell

Direct City/County staffs - Planning Parks + Arts to County + Police to City

Booth
McCrory
Nyrick
Autry - include McCrory - Planning Comm.
Walton
Scarborough - have Mayors of small towns present for any other discussions

Andrews
Andrews/Cherico direct staff to consolidate police ONLY under City + bring it back on next budget process.

Autry
Cherico
Cherico/Andrews - ask staff to bring back solutions for combining Arts + Parks under County.
Matthews
Cherico

Matthews

Cherico

Matthews

Winnoot

Booth - HOW TO CREATE EFFICIENCY, ACCOUNTABILITY, SIMPLICITY

Scarborough

Kilburn - consolidation of police eliminates double taxation for 2 police depts.

Opposed to considering these now because would like to see entire governments consolidated.

Myrick

Joe Martin

Patsy Kinsey

Myrick

Autry

Kinsey

Myrick

McCrory

Myrick

Booth/Andrews

Subst. - County on record in philosophically favor of consolidation of Arts, Parks + Police -

If passed

Boolk / Walton — CITY MGR + CO MGR. Staff prepare options for consolidation of Admin, Police, and Parks.

Matthews / Scarborough - CREATE PROCESS - Same motion for City.

Walton
Myrick
Andrews - do this as we can
Hammond -
Myrick

VOTE - MATT, MARTIN, SCARBOROUGH

MAIN - NO - SCARBOROUGH

COUNTY PHILOSOPHICAL IN FAVOR OF CONSOLIDATION OF -
VOTE - SURZT. MOTION - UNAN.

ADD'L MOTION - DIRECT - CITY / COUNTY STAFF - DOUG, BOB, PETER - YES
NO -

ANDREWS / EHERICO

Co/CITY STAFF TO

KEBER, BOOTH, WALTON - NO

McCrory / Andrews Adjourn 2:04

Unan.